#### Public Document Pack



To: Allan McIntosh, Convener; Craig Adams, Derek Murray, Gerard Rattray and George Wyatt (Representatives of Holders of Premises Licences/Personal Licences); Inspector John Soutar, Grampian Police; Sandy Kelman (Alcohol and Drugs Partnership); Sohail Faruqi (Education); Dr. Lesley Wilkie (Health); Mark Donlevy, Ian Donaldson and Bob Westland (Community Safety); Mary Crawford, Ken Eddie, Councillors Martin Greig and John West (Representatives of Residents within the Forum's Area); Conor McKay and Katherine Ross (Youth Representatives) and Diane Sande (Licensing Standards Officer).

Town House, ABERDEEN 2 June 2010

#### LOCAL LICENSING FORUM

The Members of the **LOCAL LICENSING FORUM** are requested to meet in Town House, Aberdeen on **THURSDAY**, **10 JUNE 2010 at 5.00 pm**.

JANE G MACEACHRAN HEAD OF LEGAL AND DEMOCRATIC SERVICES

#### BUSINESS

- 1 Welcome and Apologies
- 2 Minute of Forum Meeting held on 22 April 2010 (Pages 1 6)
- 3 <u>Feedback from Joint Meeting with the Licensing Board on 23 April 2010</u> (Pages 7 10)
- 4 Statistical Information

- 5 Update from Licensing Standards Officer
- 6 <u>Licensing Board Business Update</u> (Pages 11 24)
- 7 <u>Work Plan</u> (Pages 25 32)
- 8 Contribution to Review of Statement of Licensing Policy (Pages 33 78)
- 9 Any Other Competent Business
- 10 <u>DVD Training Resource</u>
- 11 <u>Confirmation of Date and Time of Next Meeting Thursday 29th July 2010 at 5.00 pm</u>

Website Address: www.aberdeencity.gov.uk

Should you require any further information about this agenda, please contact Fiona Gardiner, tel. (52)2864 or email fgardiner@aberdeencity.gov.uk

#### ABERDEEN LOCAL LICENSING FORUM

Thursday, 22 April, 2010

Present: Allan McIntosh, Convener, Craig Adams, Mary Crawford, Ian

Donaldson, Mark Donlevy, Ken Eddie, Sandy Kelman (as substitute for Dr. Lesley Wilkie and as representative of the Aberdeen Alcohol and Drugs Partnership), Raymond Morrison, Diane Sande, Inspector

John Soutar and George Wyatt.

Apologies: Sohail Faruqi, Gerard Rattray, Derek Murray, Katherine Ross, Bob

Westland and Dr. Lesley Wilkie (Sandy Kelman substituting).

#### WELCOME

Allan McIntosh welcomed everyone to the meeting especially Ian Donaldson, Grampian Fire and Rescue Service who had replaced Ian Pattinson.

#### **MINUTES**

The Forum had before it the Minute of the meeting held on 25 February, 2010.

#### The Forum resolved:-

to approve the Minute.

#### UPDATE FROM THE LICENSING BOARD

The Forum considered the following update –

- (1) Curfew Condition the Licensing Board at its meeting on 6<sup>th</sup> April, 2010 resolved to revoke the curfew condition. As a result the Board will be holding review hearings for all affected premises as each licence will require to be amended. Hearings will take place at the next Board meeting on 1<sup>st</sup> June, 2010, and it is anticipated that as licence holders will accept the removal of the condition there will be no need for personal appearances at the hearings.
- (2) Overprovision Assessment at its meeting on 6<sup>th</sup> April, 2010, the Licensing Board identified two localities in the city as having an overprovision of licensed premises. The areas are identified as the Justice Mill area and the Belmont Street area. The Overprovision Assessment will form part of the Licensing Board's Statement of Licensing Policy and this will be approved by the Board at its next meeting on 1<sup>st</sup> June, 2010.
- (3) Review of Statement of Licensing Policy the Local Licensing Forum will be consulted on the review of the Licensing Board's Statement of Licensing Policy. The three year period for the current Statement of Licensing Policy expires in November, 2010.

#### The Forum resolved:-

to note the update.

#### STATISTICAL INFORMATION

Inspector John Soutar reported that for the first three months of 2010 there had been no serious assaults within licensed premises in the city centre. However, there were two serious assaults in April. Generally, licence holders are working closely with Grampian Police to help minimise anti-social behaviour in city centre premises and in the vicinity of premises.

#### The Forum resolved:-

to note the statistical update.

#### UPDATE FROM THE LICENSING STANDARDS OFFICER

Diane Sande and Raymond Morrison advised that they continue to conduct scheduled and unplanned visits to licensed premises and they have had some success in securing co-operation from licensees to resolve complaints and problems. The issues they have addressed include noise complaints from a variety of sources including extractor fans, kitchen equipment and music. Environmental Health Officers and Food Standards Officers are involved as appropriate. The Licensing Standard Officer attends monthly liaison meetings with Grampian Police which are a useful source of information.

The Licensing Standard Officer will make available, on request, the speakers notes from a conference she attended recently. Among the topics discussed was the lack of clarity about free drinks offers being classified as irresponsible promotions or not. It is hoped that the new Alcohol Etc. (Scotland) Act will clarify this. However, the Bill is still under consideration by the Scottish Government and there is a need for urgent clarification of the legislative position. Mark Donlevy advised that Unight was unsure of the position and it would help if there was an agreed local interpretation of the legislation which could be issued to members of Unight for guidance purposes.

George Wyatt referred to the work of the Scottish Licenced Trade Association with the Scottish Government and the Aberdeen Association is contributing to that work to ensure that the new Act provides the necessary clarification. In addition, observations have been submitted on the issue of minimum alcohol prices for onsales and off-sales premises.

The Licensing Standard Officer advised that through her attendance at the Regional meetings of Licensing Standards Officers in the North East every effort was made to have a consistent approach to interpretation of legislation to assist licensees particularly those who operate premises in various locations throughout the North East.

When the Local Licensing Forum considers its contribution to the review of the Statement of Licensing Policy, it will be appropriate to consider suggesting that the

Statement makes explicit reference to the impact of the decisions of the Licensing Board on efforts to reduce anti-social behaviour in the city centre.

#### The Forum resolved:-

to note the update from the Licensing Standards Officer.

#### UNIGHT UPDATE

Mark Donlevy referred to the very successful launch at St. Machar Academy of a publicity campaign to discourage young people from using passports or driving licences of relatives or friends to drink underage or to enter licensed premises. There has already been a reduction in the number of such incidents. Overall the Unight Scheme continues to be successful with a total of twenty people banned from entry to premises which are members of the Unight Scheme. Unight took the initiative to ban patrons found to be in possession of Mephedrone before the substance became classified as a Class B illegal drug under the Misuse of Drugs Act 1971.

Members of Unight are beginning to plan ahead for World Cup related events in licensed premises and are keen to prevent anti-social behaviour which could have racial elements.

Sandy Kelman advised that it would be important to link in with Unight on work to deliver the objectives of the Aberdeen Alcohol Strategy and to ensure that they had access to the network which has developed under the auspices of the Aberdeen Alcohol and Drugs Partnership.

#### The Forum resolved:-

to note the update on the work of Unight and that Sandy Kelman or a member of his team will arrange to meet Mark Donlevy to discuss opportunities for joint working and information sharing.

#### LICENSING BOARD BUSINESS UPDATE

The meeting considered the decisions taken on applications for licences by the Licensing Board at its meeting on 9<sup>th</sup> February, 2010. Each Forum meeting will have an opportunity to consider this information and any supplementary information of a statistical nature which will be supplied by the Depute Clerk to the Licensing Board.

#### The Forum resolved:-

to note the information and to request that where applications are refused that the reasons for refusal are included in future reports.

#### **WORK PLAN**

The Forum considered its Work Plan and Sandy Kelman referred to action (5) regarding information from the Licensing Board on measures it will employ to ensure compliance with the five licensing objectives. Sandy had recently addressed the Licensing Board requesting that they analyse relevant statistics on ambulance call-outs and other health related information in addition to police statistics when considering applications and undertaking review hearings. appreciated that a causal link requires to be established between premises and the number of calls. There would be no intention to discourage licence holders and their staff from seeking assistance out of concern that this may reflect badly on their management and control of premises. George Wyatt advised that members of the Licensed Trade Association instruct their staff not to hesitate in summoning assistance from the police or the ambulance service when required. John Soutar gave an assurance that Grampian Police regard Door Supervisors as the first line of policing and their contribution is valued. No adverse inference is drawn by the Police from information about the number of times police have been called to premises.

The meeting noted that the suggestion in relation to ambulance call-out statistics had received a favourable publicity in the local media.

#### The Forum resolved:-

to note the updated Work Plan.

#### LICENSING BOARD CONVENERS' CONFERENCE - FEEDBACK

The meeting noted feedback from Ken Eddie who attended the Licensing Board Conveners' Conference on behalf of Allan McIntosh and copies of the presentation material considered at the Conference. The information on the Alcohol Etc. (Scotland) Bill and on the cost implications of the licensing regime in relation to changes of ownership in respect of provisional licences and confirmation of licences was also noted. Applicants incur considerable expense in submitting full sets of drawings to accompany Operating Plans. There was some support for the concept of a "provisional" variation of licence in circumstances of change of ownership.

Lothian and Borders Police representatives gave a presentation on using a cooling off area in Edinburgh city centre to reduce the pressure on staff resources. A triage area for first aid and police intervention (if necessary) reduces pressure on ambulance and paramedic staff in addition to the police. The initiative meant there were fewer journeys necessary to police headquarters and Accident and Emergency departments. Mark Donlevy enquired whether Unight members could be of assistance given the condition of licences that premises have sufficient First Aiders in attendance during opening hours. It may be appropriate to discuss this matter further at the meeting with representatives of the Aberdeen Alcohol and Drugs Partnership. Sandy Kelman advised the meeting that a decision had been taken recently to continue to fund the Designated Place and the service will continue to be provided by Alcohol Support Limited.

#### The Forum resolved:-

to note the feedback on the Licensing Board Conveners' Conference.

#### CONSULTATION ON LABELLING OF ALCOHOLIC DRINKS

The meeting considered the consultation paper issued by the Department of Health on options to improve the information on labels of alcoholic drinks to support consumers to make healthier choices.

The meeting discussed the three options - (1) the status quo, (2) self regulation, and (3) mandatory. Having noted the lack of progress to date by the industry on a voluntary basis, the Forum agreed to indicate support for the mandatory option.

#### **The Forum resolved:-**

to instruct the Clerk to respond to the Department of Health indicating the Forum's support for option (3) in respect of labelling of alcoholic drinks.

#### **INFORMATION BRIEFINGS**

The meeting noted the report by the Scottish Youth Commission on Alcohol and also the report on the outcome of a Health Impact Assessment Workshop held in Glasgow earlier this year.

#### The Forum resolved:-

to note the briefing papers and to consider the final report on the Health Impact Assessment Workshop which is due to be published in June, 2010.

## NATIONAL LICENSING CONFERENCE – AVIEMORE, 8 AND 9 SEPTEMBER, 2010

The meeting considered the invitation to be represented at the National Licensing Conference to be held in Aviemore on 8 and 9 September, 2010.

#### The Forum resolved:-

to be represented at the conference by George Wyatt, Vice-Convener, or another member of the Forum if Mr. Wyatt is unavailable.

#### TIMETABLE OF LOCAL LICENSING FORUM MEETINGS

The meeting considered the options to amend the Forum meetings timetable for the remainder of 2010 to avoid clashes with meetings of Council Committees to assist Councillors Greig and West in attending Forum meetings.

#### The Forum resolved:-

to hold Local Licensing Forum meetings on – Thursday, 10 June at 5.00pm, Thursday, 29 July at 5.00pm, Thursday, 9 September at 2.00pm, and Thursday, 11 November at 5.00pm.

#### PREPARATION FOR JOINT MEETING WITH THE LICENSING BOARD

The meeting considered the agenda for the Joint Meeting with the Licensing Board on Friday, 23 April, 2010. The Work Plan will be used as the basis for discussion and in addition views will be sought on how to integrate aspects of the work of the Licensing Board, the Licensing Committee and the Forum given the large measure of common interests across the three bodies. It is also acknowledged that the three bodies have distinct remits.

#### The Forum resolved:-

to consider the feedback from the Joint Meeting with the Licensing Board at the next Forum meeting.

#### LATE HOURS CATERING

The meeting noted that a number of members of the Forum in their individual capacities and as representatives of other bodies had received invitations from the Licensing Committee to submit views on the terminal hour for late night catering licences. The meeting considered the impact of the availability of late night catering facilities on dispersal of patrons from the city centre at the weekends in particular. It was noted that Grampian Police may indicate they would prefer a terminal hour of 3.00am or earlier and that the Aberdeen Alcohol and Drugs Partnership and the Director of Public Health, NHS Grampian, had not yet had an opportunity to consider the matter and formulate their views.

The meeting understood that the Licensing Committee had available information on experience elsewhere in Scotland to help inform their decision in addition to feedback from the current consultation process.

#### The Forum resolved:-

to note the ongoing consultation process.

#### **NEXT MEETING**

It was confirmed that the next meeting of the Forum would be held on Thursday, 10 June, 2010 at 5.00pm.

- ALLAN MCINTOSH, Convener

## ABERDEEN CITY COUNCIL JOINT MEETING OF ABERDEEN CITY LICENSING BOARD AND ABERDEEN LOCAL LICENSING FORUM

Friday, 23 April, 2010

<u>Present</u>: Councillors Jaffrey, Bolton, Clark, Cormie and Penny (Licensing

Board); Allan McIntosh, Craig Adams, Ken Eddie, Sohail Faruqi, Sandy Kelman (substituting for Dr. Lesley Wilkie, and Alcohol and Drugs Partnership representative on the Forum), Diane Sande, Inspector John Soutar, Michelle Wall (substituting for Mark Donlevy), Bob Westland and George Wyatt (Local Licensing

Forum).

<u>In attendance</u>: Brenda Flaherty, Legal Manager, Eric Anderson, Depute Clerk to

the Licensing Board and Fiona Gardiner, Clerk to the Local

Licensing Forum.

Apologies: Councillors Donnelly, Greig, Robertson, John West and Young,

Mary Crawford, Mark Donlevy, Ian Donaldson, Conor McKay, Derek Murray, Gerard Rattray, Katherine Ross and Dr. Lesley

Wilkie.

#### WELCOME AND APPOINTMENT OF CHAIRPERSON

Councillor Jaffrey as Convener of Aberdeen City Licensing Board welcomed everyone to the joint meeting and it was agreed that she should chair the meeting in accordance with the approved rota.

#### UPDATE ON IMPLEMENTATION OF THE LICENSING (SCOTLAND) ACT 2005

Eric Anderson, Depute Clerk to Aberdeen City Licensing Board addressed the meeting on the key aspects of implementation of the Licensing (Scotland) Act 2005 since the previous joint meeting between the Board and the Forum in August 2009. The Licensing Board at its meeting on 6<sup>th</sup> April, 2010 approved its Overprovision Assessment. It identified two localities: Justice Mill Area and the Belmont Street Area as having an overprovision of licensed premises. This was also the view taken by the Local Licensing Forum during the consultation process. The Licensing Board at its meeting on 1 June, 2010, will be requested to approve the Overprovision Assessment as part of the Board's Statement of Licensing Policy.

The Licensing Board at its meeting on 6 April, 2010, also resolved to revoke the local curfew condition having considered feedback on the trial of a six month operation of the condition. The next step is for the Board to hold review hearings for all affected premises as each premises licence will require to be amended in order to have the condition removed. It is anticipated that licence holders will accept the removal of the condition and, if this is the case, no personal appearances will be necessary at the hearings. The Board will be hosting a

meeting of interested parties into the operation of the night time economy in Aberdeen City Centre and the Local Licensing Forum will be invited. The Forum will be advised of the date and time of the meeting in due course.

The Board's Statement of Licensing Policy must be reviewed every three years. The first review of the Policy is currently being carried out and this must be concluded by the end of November, 2010. The Licensing Board has agreed to initiate a consultation process as part of the review. The Board would welcome information, concerns or suggestions for inclusion in the revised Policy. The Forum was informed of the opportunity to participate in the review process at its meeting on 22 April, 2010. Further information on the timescale of the review process will be issued shortly.

Councillor Jaffrey thanked Mr Anderson for his informative update on the successful implementation of the Licensing (Scotland) Act 2005 in Aberdeen.

#### UPDATE ON THE LICENSING FORUM'S WORK PLAN

The joint meeting considered the Work Plan and noted updates on actions / decisions taken by the Forum. Sharing information and statistics was identified as a useful two way process between the Board and the Forum. For example, it will be important to ensure that the Board and the Forum are informed of actions taken to implement the Aberdeen Alcohol Strategy and it may be useful to learn lessons from elsewhere. It is appreciated that other cities may have initiatives to tackle specific problems but there may be matters of common concern. For example, the outcomes of the Health Impact Assessment workshop held in Glasgow under the auspices of the Glasgow Licensing Forum may be of interest. The final report of that workshop should be available in June 2010 and the Forum will consider if any actions appear to be relevant to the situation in Aberdeen.

The Depute Clerk to the Licensing Board confirmed that statutory information on liquor licensing will be shared with the Licensing Forum in accordance with the requirement of the Licensing (Scotland) Act 2005. He confirmed that the Board would scrutinise all relevant statistical information at the appropriate time when reviewing the impact of its policies and conditions. Within the necessary constraints imposed by discharging a quasi judicial function, the Board would welcome opportunities to become involved in work programmes designed to contribute to the achievement of the five licensing objectives.

The joint meeting considered the current position in relation to a Local Condition in respect of provision of Door Supervisors and it was confirmed that current legislation offers no guidance on the number of Supervisors which should be provided in relation to the capacity of the premises, the type of premises or customer base. It is understood no guidance is available from the Health and Safety Executive or the Security Industry Authority. It is accepted that provision of Door Supervisors is a matter for commercial judgement based on a risk assessment which should encompass considerations of safeguarding employees as well as of patrons within premises in addition to controlling entry to premises. The view was expressed that it would be in keeping with the intention of the Licensing (Scotland) Act 2005 for Licensing Boards not to impose detailed conditions on this matter. It is clearly the responsibility of licensees to prevent

crime and disorder and promote safety. In individual cases it would be a matter for the Police to submit a report to the Licensing Board if there were concerns about the effectiveness of the control exercised by the Personal Licence Holder. However it was agreed that this issue is worthy of consideration during review of the Board's Statement of Licensing Policy. Members of the Forum advised that they would formulate suggestions for consideration during the review process which would include this matter and also that the format of the Statement of Licensing Policy should reflect the five licensing objectives to help demonstrate the Board's commitment to them.

The Forum was invited to write to the Depute Clerk to the Licensing Board on the matter of free drinks offers appearing to fall within the statutory definition of Irresponsible Promotions and requesting that the Licensing Board consider endorsing an approach to the Scottish Government for clarification.

Michelle Wall of Unight referred to work in progress to reach agreement on a Charter for members of Unight which would contain a commitment to comply with a minimum price per unit of alcohol. At the forthcoming meeting between the Licensing Board and Unight the legality and feasibility of having a local condition requiring nightclubs to be members of Unight will be discussed. She referred to the alcohol pricing plan suggestion to tackle irresponsible promotions and agreed with the views already submitted to the Forum by the Depute Clerk to the Board that it would be administratively burdensome as applications for variations to licences would probably increase significantly. The Depute Clerk to the Licensing Board confirmed that in his opinion legislation did not permit the imposition of a requirement to submit a pricing plan as part of an Operating Plan. However if the Forum wished to clarify the proposal further he would be willing to reconsider the matter.

Members of the Licensing Board welcomed initiatives by the licensed trade to regulate their industry. If proposals worthy of support were brought before the Licensing Board careful consideration would be given to endorsing them and if appropriate making representations to the Scottish Government for amendments to legislation or for clarification of existing legislation to give effect to those proposals.

#### JOINT WORKING

The meeting considered that there were sufficient initiatives ongoing and approved Work Plans in place to deliver the objectives of the Aberdeen Alcohol Strategy. There are effective consultation and liaison mechanisms in place between the Licensing Board and the Licensing Committee. Therefore it was agreed that meantime it would not be necessary to arrange any formal liaison arrangements between the Conveners of the Licensing Board, Licensing Committee and the Local Licensing Forum.

#### **NEXT MEETING**

It was confirmed that the next joint meeting between the Licensing Board and the Licensing Forum would take place in approximately six months time and that the Forum would be consulted on a date and time in due course.

#### CONCLUSION

Councillor Jaffrey, Convener of the Licensing Board, thanked everyone for their attendance and contributions to the discussion at today's meeting. Allan McIntosh, Convener of the Local Licensing Forum, thanked members of the Board for their encouragement to the Forum to formally submit any proposals or issues requiring clarification for consideration at future meetings of the Licensing Board.

# Agenda Item 6

#### ABERDEEN CITY LICENSING BOARD LICENSING BOARD

## MEETING, 6 APRIL 2010 at 10:30am in , the Town & County Hall, Town House, Union Street, Aberdeen, AB10 1AQ

#### Licensing (Scotland) Act 2005

#### **List of Decisions**

	Premises	Applicant	Date Received	Decision
<sup>1</sup> Page 1	M S GROCERS 23 MOIR CRESCENT ABERDEEN AB16 7DB	M S GROCERS C/O LEDINGHAM CHALMERS LLP SOLICITORS JOHNSTONE HOUSE 52-54 ROSE STREET ABERDEEN	1 March 2010	Granted Local Condition(s).

#### MEETING, 6 APRIL 2010 at 10:30am in , the Town & County Hall, Town House, Union Street, Aberdeen, AB10 1AQ

#### Licensing (Scotland) Act 2005

#### **List of Decisions**

#### New Grant(s)

	Premises	Applicant	Date Received	Decision
<sup>2</sup> Page 12	KEYSTORE 121-125 OLD CROFT PLACE ABERDEEN AB16 5BX	VINCELY PAUL ANTHONYMUTHU C/O JAMES & GEORGE COLLIE SOLICITORS 1 EAST CRAIBSTONE STREET ABERDEEN AB11 6YQ	3 November 2009	Granted Local Condition(s).
3	MONSOONA 20-20A BRIDGE STREET ABERDEEN AB11 6JJ	LINDA JOYCE PRESSLIE C/O RAEBURN CHRISTIE CLARK & WALLACE SOLICITORS 12-16 ALBYN PLACE ABERDEEN	2 February 2010	Granted Local Condition(s).
4	PARK STREET MINI STORE 50 SUMMERFIELD TERRACE ABERDEEN AB24 5JD	SALOM (J S) LIMITED C/O ABERDEIN CONSIDINE & CO SOLICITORS 8-9 BON-ACCORD CRESCENT ABERDEEN AB11 6DN	13 November 2009	Granted Local Condition(s).

## MEETING, 6 APRIL 2010 at 10:30am in , the Town & County Hall, Town House, Union Street, Aberdeen, AB10 1AQ

#### Licensing (Scotland) Act 2005

#### **List of Decisions**

New Grant(s)

	Premises	Applicant	Date Received	Decision
5 Page 13	THE BEAUTIFUL MOUNTAIN 11-13 BELMONT STREET ABERDEEN AB10 1JR	GORDON ERIC SHEPHERD	16 February 2010	Granted Local Condition(s).

#### MEETING, 6 APRIL 2010 at 10:30am in , the Town & County Hall, Town House, Union Street, Aberdeen, AB10 1AQ

#### Licensing (Scotland) Act 2005

#### **List of Decisions**

#### Provisional(s)

	Premises	Applicant	Date Received	Decision
Page 14	DOBBIES GARDEN CENTRE WHITEMYRES LANG STRACHT ABERDEEN AB15 6XH	DOBBIES GARDEN CENTRES PLC C/O TODS MURRAY LLP SOLICITORS EDINBURGH QUAY 133 FOUNTAINBRIDGE EDINBURGH	7 January 2010	Granted
7	PARK INN HOTEL  1 JUSTICE MILL LANE ABERDEEN AB11 6EQ	HAZLEDENE (STRAWBERRY BANK) LTD C/O JOHN GAUNT & PARTNERS OMEGA COURT 372-374 CEMETERY ROAD SHEFFIELD	1 March 2010	Granted
8	SAINSBURY STORE UNIT W1 ST NICHOLAS CENTRE ABERDEEN AB10 1HW	SAINSBURY'S SUPERMARKETS LTD C/O SHEPHERD & WEDDERBURN LLP SOLICITORS 1 EXCHANGE CRESCENT CONFERENCE SQUARE EDINBURGH	17 December 2009	Granted

#### MEETING, 6 APRIL 2010 at 10:30am in , the Town & County Hall, Town House, Union Street, Aberdeen, AB10 1AQ

#### Licensing (Scotland) Act 2005

#### **List of Decisions**

#### Provisional(s)

	Premises	Applicant	Date Received	Decision
Page 15	SAINSBURY STORE 206 UNION STREET ABERDEEN AB10 6QS	SAINSBURY'S SUPERMARKETS LTD C/O SHEPHERD & WEDDERBURN LLP SOLICITORS 1 EXCHANGE CRESCENT CONFERENCE SQUARE EDINBURGH	18 December 2009	Granted

#### MEETING, 6 APRIL 2010 at 10:30am in , the Town & County Hall, Town House, Union Street, Aberdeen, AB10 1AQ

#### Licensing (Scotland) Act 2005

#### **List of Decisions**

	Premises	Applicant	Date Received	Decision
Page 16	BABYLON 9 ALFORD PLACE ABERDEEN AB10 1YB	PB DEVELOPMENT COMPANY LTD C/O MR JACK DEMPSTER OLNADALE CRAIGDAM TARVES ABERDEENSHIRE	26 January 2010	Granted
11	BAUHAUS HOTEL 56-60 LANGSTANE PLACE ABERDEEN AB11 6DT	METRO LODGE LTD C/O JAMES & GEORGE COLLIE SOLICITORS 1 EAST CRAIBSTONE STREET ABERDEEN AB11 6YQ	8 January 2010	Granted
12	CAFE LAN 11-11A MARKET STREET ABERDEEN AB11 5PY	MICASA APARTHOTEL LIMITED C/O MR JACK DEMPSTER OLNADALE CRAIGDAM TARVES ABERDEENSHIRE	15 January 2010	Granted

#### MEETING, 6 APRIL 2010 at 10:30am in , the Town & County Hall, Town House, Union Street, Aberdeen, AB10 1AQ

#### Licensing (Scotland) Act 2005

#### **List of Decisions**

	Premises	Applicant	Date Received	Decision
Page 17	JP'S UNIVERSITY BAR & GRILL 10 LITTLEJOHN STREET ABERDEEN AB10 1FG	PUB PARTNERS LTD C/O HILL BROWN SOLICITORS 3 NEWTON PLACE GLASGOW G3 7PU	18 December 2009	Refused
14	LIQUID 5 BRIDGE PLACE ABERDEEN AB11 6HZ	LUMINAR LIQUID LIMITED C/O HILL BROWN SOLICITORS 3 NEWTON PLACE GLASGOW G3 7PU	8 February 2010	Granted
15	M S GROCERS 31 MOIR CRESCENT ABERDEEN AB16 7DB	M S GROCERS C/O LEDINGHAM CHALMERS LLP SOLICITORS JOHNSTONE HOUSE 52-54 ROSE STREET ABERDEEN	18 February 2010	Granted

#### MEETING, 6 APRIL 2010 at 10:30am in , the Town & County Hall, Town House, Union Street, Aberdeen, AB10 1AQ

#### Licensing (Scotland) Act 2005

#### **List of Decisions**

	Premises	Applicant	Date Received	Decision
Page 18	PARAMOUNT BAR 21 BON ACCORD STREET ABERDEEN AB11 6EA	PARAMOUNT BAR LIMITED C/O PAULL & WILLIAMSONS LLP SOLICITORS UNION PLAZA 1 UNION WYND ABERDEEN	7 January 2010	Withdrawn
17	SLAINS CASTLE 14-18 BELMONT STREET ABERDEEN AB10 1JH	TCG ACQUISITIONS LIMITED C/O MACDONALD LICENSING LIMITED 21A RUTLAND SQUARE EDINBURGH EH1 2BB	25 February 2010	Granted
18	SPIRIT LEVEL 24 EXCHANGE STREET ABERDEEN AB11 6PH	DAVID TAYLOR C/O RAEBURN CHRISTIE CLARK & WALLACE SOLICITORS 12-16 ALBYN PLACE ABERDEEN	18 February 2010	Granted

#### MEETING, 6 APRIL 2010 at 10:30am in , the Town & County Hall, Town House, Union Street, Aberdeen, AB10 1AQ

#### Licensing (Scotland) Act 2005

#### **List of Decisions**

	Premises	Applicant	Date Received	Decision
Page 19	THE ALBYN 11 ALBYN PLACE ABERDEEN AB10 1YE	VERASE LIMITED C/O PAULL & WILLIAMSONS LLP SOLICITORS UNION PLAZA 1 UNION WYND ABERDEEN	23 December 2009	Granted
20	THE SHORT MILE 109 GREAT WESTERN ROAD ABERDEEN AB10 6PT	FIONA GORDON SLESSOR C/O MR JACK DEMPSTER OLNADALE CRAIGDAM TARVES ABERDEENSHIRE	1 February 2010	Granted
21	WILD BOAR 19 BELMONT STREET ABERDEEN AB10 1JR	GREENE KING BREWING & RETAILING LIMITED C/O BELHAVEN PUBS LICENSING TEAM ATRIUM HOUSE 6 BACK WALK	9 February 2010	Granted

### MEETING, 6 APRIL 2010 at 10:30am in , the Town & County Hall, Town House, Union Street, Aberdeen, AB10 1AQ

#### Licensing (Scotland) Act 2005

#### **List of Decisions**

#### Transfer(s)

	Premises	Applicant	Date Received	Decision
<sup>∞</sup> Page 20	OLD SCHOOL HOUSE LITTLE BELMONT STREET ABERDEEN AB10 1JG	GREENE KING BREWING & RETAILING LIMITED C/O BELHAVEN PUBS LICENSING TEAM ATRIUM HOUSE 6 BACK WALK	29 January 2010	Granted
23	PRINCE OF WALES 7 ST NICHOLAS LANE ABERDEEN AB10 1HF	GREENE KING BREWING & RETAILING LIMITED C/O BELHAVEN PUBS LICENSING TEAM ATRIUM HOUSE 6 BACK WALK	29 January 2010	Granted

#### MEETING, 6 APRIL 2010 at 10:30am in , the Town & County Hall, Town House, Union Street, Aberdeen, AB10 1AQ

#### Licensing (Scotland) Act 2005

#### **List of Decisions**

#### Variation (Major) on Transfer(s)

	Premises	Applicant	Date Received	Decision
<sup>24</sup> Page 21	BUTCHERS ARMS 443 GEORGE STREET ABERDEEN AB25 3YB	GREENE KING BREWING & RETAILING LIMITED C/O BELHAVEN PUBS LICENSING TEAM ATRIUM HOUSE 6 BACK WALK	23 December 2009	Granted
25	MA CAMERONS LITTLE BELMONT STREET ABERDEEN AB10 1JG	GREENE KING BREWING & RETAILING LIMITED C/O BELHAVEN PUBS LICENSING TEAM ATRIUM HOUSE 6 BACK WALK	6 January 2010	Granted
26	OLD BLACKFRIARS 52 CASTLEGATE ABERDEEN AB11 5BB	GREENE KING RETAILING LTD C/O BELHAVEN PUBS LICENSING TEAM ATRIUM HOUSE 6 BACK WALK STIRLING	25 February 2010	Granted

#### MEETING, 6 APRIL 2010 at 10:30am in , the Town & County Hall, Town House, Union Street, Aberdeen, AB10 1AQ

#### Licensing (Scotland) Act 2005

#### **List of Decisions**

#### Variation (Major) on Transfer(s)

	Premises	Applicant	Date Received	Decision
<sup>27</sup> Page 22	OLD SCHOOL HOUSE LITTLE BELMONT STREET ABERDEEN AB10 1JG	GREENE KING BREWING & RETAILING LIMITED C/O BELHAVEN PUBS LICENSING TEAM ATRIUM HOUSE 6 BACK WALK	29 January 2010	Granted
28	PRINCE OF WALES 7 ST NICHOLAS LANE ABERDEEN AB10 1HF	GREENE KING BREWING & RETAILING LIMITED C/O BELHAVEN PUBS LICENSING TEAM ATRIUM HOUSE 6 BACK WALK	29 January 2010	Granted

## MEETING, 6 APRIL 2010 at 10:30am in , the Town & County Hall, Town House, Union Street, Aberdeen, AB10 1AQ

#### **Gambling Act 2005**

#### **List of Decisions**

Betting (Other) - Full Grant(s)

	Premises	Applicant	Date Received	Decision
Page 23	LADBROKES 209 UNION STREET ABERDEEN AB11 6BA	LADBROKES BETTING & GAMING LIMITED C/O LABROKES BETTING & GAMING LIMITED JAMES MCGOWAN 28A LA PORTE PRECINCT	19 February 2010	Granted

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## Agenda Item

#### ABERDEEN LOCAL LICENSING FORUM

#### WORKPLAN AS AT MAY, 2010

#### <u>Licensing Objectives (for reference)</u> –

- (1) Preventing Crime and Disorder,
- (2) Securing Public Safety,
- (3) Preventing Public Nuisance,
- (4) Protecting and Improving Public Health, and
- (5) Protecting Children from Harm.

Remit of Local Licensing Forums as set out in the Licensing (Scotland) Act 2005 – keeping under review the operation of the Act in the Forum's area and in particular the exercise by the Licensing Board of their functions including giving advice and making recommendations to the Board in relation to those matters where the Forum considers it appropriate. The Act does not enable a Forum to review or give advice or make recommendations in relation to the exercise by a Board of their function in relation to a particular case. "Case" is taken to mean an application before a Board and in the interests of natural justice is also taken to mean individual licensed premises. The preferred route for consideration of complaints about the running of licensed premises is to write directly to the Clerk or Depute Clerk to the Licensing Board.

The Licensing (Scotland) Act 2005 requires Licensing Boards in exercising any of their functions to have regard to any advice given or recommendations made to them by a Local Licensing Forum and where the Board decides not to follow the advice or recommendation to give the Forum reasons for that decision, the Board must provide copies of relevant statistical information to the Forum as it may reasonably require for the purposes of its general functions.

Licensing Standards Officers have a general function of providing to interested persons information and guidance concerning the operation of the Act, supervising compliance with the Act and the conditions of their licences by holders of Premises Licences and Occasional Licences and mediate between communities and the trade or between any two parties where there is a need to resolve a local problem and develop a local solution. LSOs do not act as "policemen" with regard to licensing but they will liaise with the police and other relevant officials such as Environmental Health Officers in pursuit of the objectives of the Act.

No	Action/Decision agreed by Forum or Sub-Committee	Update/Outcome/Response	Referral to Licensing Board or Clerk (Yes/No) Reply (Yes/No)	Issue requires discussion at next Joint Meeting with Licensing Board (Yes/No)
(1)	Find out from communities what are their areas of concern	Issues raised by Community Councils, etc have been considered by the Forum and where appropriate action has been taken to make further enquiries. The Forum will await any further referrals from Community Councils or individuals.		
(2)	Improve intelligence in relation to statutory bodies.	The Forum is gaining experience as it considers topics and input from Forum members who are representatives of relevant agencies. The Forum had been represented at conferences and training events and will continue to do so.		
(3)	Overprovision – Assisting the Licensing Board in adopting a statement as part of Licensing Policy.	The Forum submitted its views to the Clerk to the Licensing Board and the Board on 1/6/10 will be asked to formally approve the change to its Statement of Licensing Policy.		
(4)	To receive reports from the Licensing Board containing relevant statistical information.	The Clerk to the Licensing Board will advise the Forum of the frequency and content of statistical reports the Forum		

No	Action/Decision agreed by Forum or Sub-Committee	Update/Outcome/Response	Referral to Licensing Board or Clerk (Yes/No) Reply (Yes/No)	Issue requires discussion at next Joint Meeting with Licensing Board (Yes/No)
		can anticipate receiving throughout 2010.		
(5)	To request an outline from the Licensing Board on measures it will employ to ensure compliance with the five licensing objectives.	An assurance has been given by the Board at the second joint meeting with the Forum that the current Licensing Policy makes appropriate references to the objectives. At the joint meeting with the Board on 23/4/10 it was confirmed that it will continue to monitor statistical trends in relation to crime and if possible health and other indicators in order to evaluate contributions to the achievement of the licensing objectives.		
(6)	Public Safety in the City Centre	An update report was considered by the Forum at its meeting on 25/2/10.		
(7)	Late Night Bus Services	An Update will be considered by the Forum at its meeting on 10/6/10.		
(8)	Policy Review	The Sub-Committee and the Forum have considered Licensing Policy Statements from other Boards in Scotland. No significant gaps have been identified and the Forum will be		

No	Action/Decision agreed by Forum or Sub-Committee	Update/Outcome/Response	Referral to Licensing Board or Clerk (Yes/No) Reply (Yes/No)	Issue requires discussion at next Joint Meeting with Licensing Board (Yes/No)
		asked to consider responding to the Aberdeen City Alliance giving its findings as the Alliance requested the Forum to consider this matter.		
		The Board has asked the Forum for contributions to its review of the Statement of Licensing Policy, as the current Policy expires in November 2010.		
(9)	Aberdeen Alcohol Strategy	The Forum or the Sub-Committee would benefit from considering the contributions the Forum can make to the achievement of the Strategy and this may require information on work in progress by other relevant bodies to avoid duplication of effort. For example work being undertaken by the Community Safety Partnership and by the Community Safety Criminal Justice Sub-Group of the Aberdeen Alcohol and Drugs Partnership.		It would perhaps be of assistance to learn from the Licensing Board their approach to ensuring they are contributing to the achievement of the Aberdeen Alcohol Strategy and are monitoring progress.
(10)	Standard of Training - The Forum requested information from the Scottish Government	regularly with the Scottish		

No	Action/Decision agreed by Forum or Sub-Committee	Update/Outcome/Response	Referral to Licensing Board or Clerk (Yes/No) Reply (Yes/No)	Issue requires discussion at next Joint Meeting with Licensing Board (Yes/No)
	on the quality assurance process in respect of compulsory training to comply with the Licensing (Scotland) Act 2005 in the light of concerns about the quality of some on-line training courses.	investigate these matters. Alcohol Focus Scotland created a guide for managers on how best to plan their own training sessions for their staff. A copy can be obtained free of charge from their website. Alcohol Focus in conjunction with an experienced training provider Quality Hospitality International provides an online staff training course which offers more indepth training and interactive work which would secure a good quality outcome. This would perhaps be more appropriate than an exclusive reliance on trade produced staff workbooks. Their course includes a demonstration facility which is available at <a href="https://www.servewiseonline.co.uk">www.servewiseonline.co.uk</a>		
(11)	Staffing Levels – the Forum and the Sub-Committee noted that Aberdeen is the only city in Scotland to employ only one Licensing Standards Officer. Although information on staffing levels elsewhere in Scotland may be out-of-date there is no doubt the majority of local authority areas employ more	relevant of Head of Service (Housing and Environment) in the City Council. The views of the Clerk to the Licensing Board were also sought. It was agreed it would be premature to formally request		

No	Action/Decision agreed by Forum or	Update/Outcome/Response	Referral to Licensing Board	Issue requires discussion at
	Sub-Committee		or Clerk (Yes/No)	next Joint Meeting with
			Reply (Yes/No)	Licensing Board (Yes/No)
	than one Licensing Standards	Executive of the City Council		
	Officer.	requesting an increase in the		
		number of Licensing Standards		
	The Forum at its meeting on	Officers employed by the City		
	25/2/10 noted the response set	Council. The professional		
	out in this Plan but agreed to	opinion is that as the Licensing		
	write to the Chief Executive of	(Scotland) Act 2005 has only		
	the City Council now seeking	been operational since 1/9/09,		
	her views on increasing the	it is too soon to accurately		
	establishment of Licensing	access workload. It is		
	Standard Officers.	anticipated that demand for		
		advice will decline and from		
	The Chief Executive has asked	experience in dealing with the		
	the Director of Housing and	trade there is evidence of a		
	Environment to reply to the	high level of co-operation and		
	Forum and thanked the Forum	willingness to comply. The		
	for drawing this matter to her	officers concerned have given		
	attention.	a commitment to review the		
		position to decide whether or		
		not to prepare a business case		
		to support a request for		
		additional staff resources.		
		Meantime the Forum is asked		
		to note that in addition to the		
		Licensing Standards Officer		
		one other officer has been		
		trained in the Licensing Act		
		duties. During 2010 more of		
		his time will be freed up to		
		undertake some of the duties.		
		Other staff have also received		
		elements of LSO training and		
		this should facilitate a more		

No	Action/Decision agreed by Forum or Sub-Committee	Update/Outcome/Response	Referral to Licensing Board or Clerk (Yes/No) Reply (Yes/No)	Issue requires discussion at next Joint Meeting with Licensing Board (Yes/No)
		proactive approach in relation to visiting licensed premises. The LSO's Line Manager will continue to monitor her workload which is standard Council practice. It is suggested the Forum may wish to review the position at its meeting on 11/11/10 as any approach to the City Council to consider enhancing staff resources could be considered then as part of the 2011/12 Budget process.		
(12)	Conditions in respect of Provision of Door Supervisors	The Forum was encouraged to include this issue in its suggestions on the review of the Statement of Licensing Policy as discussed at the joint meeting on 23/4/10.		
(13)	Irresponsible Promotions – The Forum agreed to ask the Clerk to the Licensing Board to comment on the legality and feasibility of requiring applicants for premises licenses to submit an alcohol pricing plan.	·		

No	Action/Decision agreed by Forum or Sub-Committee	Update/Outcome/Response	Referral to Licensing Board or Clerk (Yes/No) Reply (Yes/No)	Issue requires discussion at next Joint Meeting with Licensing Board (Yes/No)
(14)	Terminal Hours – The Forum agreed to ask the Depute Clerk to the Licensing Board whether legislation would permit the imposition of staggered closing hours on different types of licensed premises.	Licensing Board has responded. He advises that Appendix 4 of the Board's Statement of Licensing Policy		

#### ACTIONS FOR LICENSING FORUM IN

#### ALCOHOL STRATEGY 2009 – 2019 AND IN ALCOHOL RELATED DISORDER IN THE CITY CENTRE ACTION PLAN

- (1) Reducing Consumption The Licensing Board will consult widely on specific measures to deliver and enhance their policy including receiving advice from the Licensing Forum.
- (2) Prevention (a) Encouraging developments to increase access to food and non-alcoholic drinks in clubs and the licensed premises at night in liaison with Unight, the Licensing Board and City Centre/Safer Aberdeen Forum.
- (3) Prevention (b) Review to establish how a more preventative approach to over-consumption of alcohol can be devised in partnership between the Licensing Board and the trade.
- (4) Prevention (c) Attract different types of premises to offer family orientated entertainment such as late night coffee shops, cafes, etc. in liaison with the Licensing Board, Unight, Safer Aberdeen Forum and Economic Development staff.



ABERDEEN CITY LICENSING BOARD

LICENSING (SCOTLAND) ACT 2005

STATEMENT OF LICENSING POLICY

November 2007 – November 2010

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# **PREAMBLE**

- 1. Section 6 of the Licensing (Scotland) Act 2005 (the Act) requires all Licensing Boards (the Board) to publish every three years a statement of licensing policy (the policy). This statement fulfils that statutory requirement for Aberdeen City Licensing Board.
- 2. In accordance with the requirements of section 6 of the Act, and prior to the publication of this policy, the Board has consulted with and taken cognisance of the views of:
  - the local licensing forum for the Board area
  - such other person or persons who appear to the Board to be representative of holders of licences
  - the Chief Constable of Grampian Police
  - persons having functions relating to health, education and social work and young people (if not already represented on the forum)
  - persons resident within the licensing forum's area and
  - such other persons as the Board thinks appropriate
- 3. In preparing the policy, the Board has had due regard to the guidance issued by the Scottish Government.

In particular the Board has recognised its duty to promote the five licensing objectives set out at section 4 of the Act:

- preventing crime and disorder
- securing public safety
- preventing public nuisance
- · protecting and improving public health and
- protecting children from harm
- 4. The Board welcomes the powers given to it by the Act and intends to use those powers in a socially responsible way. In so doing, the Board recognises that the interests of the public, residents, businesses and patrons of licensed premises require to be balanced. The five licensing objectives will provide a starting point.
- 5. The terms of this policy may require to be updated when further guidance is issued by the Scottish Government before the Act is fully in force.
- 6. The Board would welcome your contribution to the formulation of this policy. Comments may be submitted

by email to: licensing@aberdeencity.gov.uk

by fax to: 01224 522491

in writing to: Licensing Team

Office of the City Solicitor Resources Management Aberdeen City Council

Town House Castle Street Aberdeen AB10 1AQ

If assistance is required to make your comments please discuss this with any member of staff who will be glad to assist - tel 01224 523411

You can also access this document on the Council's website at: www.aberdeencity.gov.uk/licensing.

The Council's Licensing Standards Officers, referred to at paragraph 13 of this policy, may be contacted

by email: commercial@aberdeencity.gov.uk

by fax: 01224 523887

in writing: Commercial Section.

Neighbourhood Services Central, Aberdeen City Council, Broad Street

St Nicholas House, Aberdeen

by telephone: 01224 523800

7. This policy will be in force from 30<sup>th</sup> November 2007. It will be applied during the three year period to November 2010. It will be kept under review and revised, if appropriate, by the issue of supplementary statements, during the three year period.

Convener	
Clerk	

November 2008

# **SECTION A – GENERAL**

### 1 INTRODUCTION

- 1.1 Aberdeen City Licensing Board is a licensing authority for the purposes of the Licensing (Scotland) Act 2005 ("the Act") and is responsible for granting:
  - premises licences
  - occasional licences
  - temporary licences
  - provisional licences
  - personal licences
  - variations of licences
  - transfers of licences
  - · extensions of licensing hours

in respect of:

- the sale of alcohol by retail;
- the supply of alcohol in members' clubs.
- 1.2 Home to a population of 202,370, Aberdeen is a thriving, cosmopolitan city in the North East of Scotland. The City has a buoyant, modern, economy. While traditional industries such as education, tourism, farming and fishing still flourish, it is the energy industry which sets the City apart and has earned it the epithet of "Energy Capital of Europe".

The city accommodates a wide variety of licensed establishments, which contribute to the leisure and employment opportunities in the area.

Plans outlining the extent of Aberdeen City and the city centre are attached at Appendix 3.

1.3 There has been a relatively constant number of licensed premises over the last few years, although the number has fallen very slightly from previous years. Under the present legislation, the current number of premises holding licences/certificates which permit the sale/supply of alcohol is as follows.

Note: the figures only give an indication of the position at the time of drafting this policy:-

- public house licences 241
- restaurant licences 60
- off sales licences 254
- hotel licences 53
- refreshment licences 39

- club registration certificates 62
- regular extensions -353
- regular extensions club 59
- occasional permissions 53
- occasional licences 54

- restricted hotel licences 4
- entertainment licences 54
- occasional extensions 496

   (attributable to extensions over the festive period and local holidays)
- 1.4 The Act requires the Board to carry out its various licensing functions in such a way that the five licensing objectives are promoted. These are:
  - preventing crime and disorder
  - securing public safety
  - preventing public nuisance
  - protecting and improving public health and
  - protecting children from harm

The pursuit of these five objectives is a principal feature of the Board's policy. The objectives provide a basis for refusal of an application for the grant of a premises licence or of an occasional licence. Their breach may lead to the imposition of sanctions on a personal licence holder, or provide grounds for the review of a premises licence. Conditions attached to a premises or occasional licence may be based on any of the objectives.

- 1.5 The Act further requires that the Board publishes a statement of licensing policy which sets out the criteria the Board will generally apply to promote the licensing objectives when making decisions on applications.
- 1.6 The Board is required to have regard to the guidance issued by the Scottish Government and to consult with :
  - the local licensing forum for the Board's area
  - such other person or persons who appear to the Board to be representative of holders of licences
  - the Chief Constable of Grampian police
  - persons having functions relating to health, education, social work and young people (if not represented on the Forum)
  - persons resident within the licensing forum's area and
  - such other persons as the Board thinks appropriate.
- 1.7 This policy has been prepared in accordance with the provisions of the Act. It takes effect on 30 November 2007 and will remain in force for a period of not more than 3 years. It will be subject to regular review and further consultation as appropriate. If necessary the Board will prepare and publish supplementary statements of licensing policy.
- 1.8 It should be recognised that this policy covers a wide variety of activities and premises including public houses, theatres, cinemas, restaurants, nightclubs, private members' clubs, sports clubs, community centres and off-licences. It cannot provide for every eventuality but seeks to detail those factors which will influence the achievement of the licensing objectives.
- 1.9 This policy does not seek to undermine the right of any individual to apply under

the terms of the Act and to have such an application considered on its individual merits. It does not seek to override the right of any person to make representations on an application, or to seek a review of a licence where provision has been made for this in the Act.

# 2 CONSULTATION AND LINKS TO OTHER POLICIES, STRATEGIES AND LEGISLATION

2.1 In developing this policy, the Board has consulted widely and given due consideration to the views of all those who responded. There are many organisations and people who have a stake in the leisure industry, including providers, customers, residents, law enforcers and the emergency services, all of whom have views and concerns that require consideration in the promotion of the licensing objectives.

The Board also consulted those involved and responsible for local strategies on Community Safety, planning, transport, culture, health, tourism and economic development.

- 2.2 In administering its responsibilities in respect of licensing the Board believes that it is important that it does not operate in isolation. Due regard will be given to the policies and decisions of Aberdeen City Council where appropriate.
- 2.3 The Human Rights Act 1998 incorporates the European Convention on Human Rights and makes it unlawful for a local authority to act in a way which is incompatible with a Convention Right. The Board will have particular regard to the following relevant provisions of the European Convention on Human Rights in respect of its licensing responsibilities:
  - Article 1 of the First Protocol: that every person is entitled to the peaceful enjoyment of their possessions, including, for example the possession of a licence
  - Article 6: that in the determination of civil rights and obligations, everyone is entitled to a fair and public hearing within a reasonable time, by an independent and impartial tribunal established by law and
  - Article 8: that everyone has the right to respect for their home and private life.
- 2.4 The Disability Discrimination Act 1995 introduced measures to tackle discrimination encountered by disabled people in the areas of employment, access to goods, facilities and services. On 17<sup>th</sup> January 2007 the Board adopted a Disability Awareness Scheme under the 1995 Act. A copy of that policy is available on the Council website.
- 2.5 The Board recognises its responsibilities under the Race Relations Act, 1976. The impact of this policy on race relations will be monitored through the Board's Race Equality Scheme, adopted in 2002.

- 2.6 The Board will liaise closely with the Joint Action on Drugs and Alcohol (JADAT) team in Aberdeen. The importance of such cooperation is recognised as part of the wider alcohol agenda, especially in relation to the public health and child protection licensing objectives.
- 2.7 The Board will have regard to any strategy of the Scottish Government designed to address the social, health and crime and disorder issues raised by the misuse of alcohol.
- 2.8 So far as possible, the Board will avoid duplication with other regulatory regimes and will not use its powers under the Act to arrive at outcomes that can be achieved under other legislation or by other enforcement agencies. These include:
  - planning controls
  - fire safety
  - positive measures to create a safe and clean city environment, in partnership with local businesses, transport operators and various appropriate services of the local authority
  - a positive and robust approach to binge drinking and underage drinking
  - the provision of close circuit television (CCTV) surveillance, ample taxi ranks, provision of public conveniences open late at night, street cleaning and litter patrols
  - powers to designate parts of the local authority area as places where alcohol may not be consumed publicly. Reference is made to Aberdeen City Council (Drinking in Public Places) Byelaws 2002, a copy of which is attached as Appendix 1.
  - police enforcement of the general law concerning disorder and anti-social behaviour
  - greater use of powers to deal with those who commit offences, such as selling alcohol to people who are drunk.
  - control of environmental nuisance
- 2.9 In particular, the Board's licensing functions will be discharged separately from Aberdeen City Council's functions as the local planning authority. The Board recognises that planning and licensing regimes are separate and that the processing of licensing applications should be an exercise distinct from the processing of planning applications. The Board as the licensing authority will not be bound by decisions made by Aberdeen City Council as the local planning authority. Applicants for licences are reminded that planning permission may be required for certain uses and that planning consents may carry conditions.
- 2.10 It is appropriate that planning permission is obtained first, or alternatively that a certificate of lawful use or development has been obtained in terms of the proposed activities and trading hours.
- 2.11 In general, planning permissions authorise a broad type of use of premises, whereas licences are granted for a particular type of activity. A planning permission may cover a number of activities that can have a wide range of different impacts in the locality.

- 2.12 There is a presumption of a common approach in the reasoning behind planning and licensing decisions and conditions attached to planning permissions may relate to one or more of the five licensing objectives.
- 2.13 The formulation of this policy involved consultation with Aberdeen City Licensing Forum, which will keep under review the operation of the Act in this Board's area and will advise and make recommendations to the Board as appropriate. The Board will have regard to any advice given or recommendation made to it by the Forum. Where the Board decides not to follow that advice or recommendation, it will give reasons for the decision to the Forum
- 2.14 All premises for which a licence is sought will be expected to comply with the building standards and food hygiene requirements in force at the time of their construction, or at the time of any alteration. This is particularly relevant in respect of the licensing objectives relating to public health and public safety. Where construction work is proposed or completed, the applicant should be able to produce appropriate certificates issued by the local authority.
- 2.15 Other statutory requirements may apply to the provision of activities at premises and the responsibility for compliance lies with the licence holder. For example it is the responsibility of the applicant to ensure that all appropriate food safety legal requirements are met. The Board will expect all licence holders to conform to all relevant legislation.
- 2.16 There is considerable overlap between the licensing regime and the wider health & safety regulatory regimes. Many specific licensing requirements relate to matters potentially affecting public health and public safety, two of the licensing objectives.

### 3 APPLICATIONS FOR LICENCES AND DISPOSAL OF BUSINESS

- 3.1 As a general rule the Board will give notification of applications for new licences via the Council's website.
- 3.2 Aberdeen City Council will itself make applications for premises licences. When this is the case, the Board and its officers will consider the matter from an entirely neutral standpoint. If relevant representations are made, they will be given full and equitable consideration by the Board.
- 3.3 The Board will not accept any premises licence application which fails to satisfy the requirements of Section 20 of the Act and any regulations made under the Act. Any such application will be returned to the applicant.
- 3.4 The Board will dispose of its business in an open and transparent manner. Information will be made available to those persons who wish to apply for a licence, to make representations, or to lodge objections. The Board will remain at all times mindful of the need to be accessible to all, and assistance will be available on request to those who require any special arrangements to be made.
- 3.5 The Board will operate in the Town House of Aberdeen City Council. Timescales will be laid down for applications to the Board, in accordance with any regulations

issued and these will be widely publicised. The Board will meet on a regular basis and the meeting dates will be advertised.

- 3.6 Training of members will be a priority and will be carried out within the three month period following election of any member to the Board. Members will be kept informed of developments in the licensing arena and further training will be initiated as necessary.
- 3.7 The Board is committed to the use of e-government technology and to applying its benefits to ensure continuous improvement of the Board's operation. The Board will comply with its duty under section 9 of the Act and keep a register available for public inspection at all reasonable times.

# 4 DELEGATION OF LICENSING FUNCTIONS

- 4.1 It is the Board's policy to provide a speedy, efficient and cost effective services to all parties involved in the licensing process.
- 4.2 The Board is committed to decisions on licensing matters being taken in accordance with an approved scheme of delegation aimed at underlining the principles of timely, efficient and effective decision making.
- 4.3 The delegations will be made by the Board in accordance with the Act. A table setting out how the Board intends to delegate its various licensing functions is attached at Appendix 2.
- 4.4 Unless there are justifiable reasons, or as permitted by the Act, the Board will meet in public.

# 5 NOTIFICATION OF APPLICATIONS, OBJECTIONS AND REPRESENTATIONS

- 5.1 The Board will give notice of each premises licence application it receives to those persons referred to in the Act, namely:
  - each person with a notifiable interest in neighbouring land
  - any community council within whose area the premises are situated
  - the council within whose area the premises are situated
  - the Chief Constable of Grampian Police
  - the enforcing authority, in terms of section 61 of the Fire (Scotland) Act 2005.

- 5.2 The Board expects the Chief Constable to consider all applications and to give one of the statutory notices as appropriate, referring in particular to the crime prevention objective. The Chief Constable may lodge an objection but only if there is a connection with serious organised crime and the crime prevention objective is threatened.
- 5.3 The Board will consider all relevant representations or objections from any person as defined in section 22 of the Act. Objections or representations which are regarded as frivolous or vexatious may not be considered and, in the case of an application for the review of a licence, if it does not disclose a matter relevant to any ground for review, the Board may reject it.

#### 6 CONDITIONS ATTACHING TO LICENCES

- 6.1 The Board acknowledges the mandatory conditions laid down in Schedules 3 and 4 of the Act.
- Where relevant representations are made, the Board will consider whether other conditions may need to be attached to a licence in order to achieve the licensing objectives. Any conditions arising as a result of representations will cover matters that are within the control of the licence holder.
- 6.3 The Board may, in the future devise model conditions where this is considered necessary, appropriate and proportional.
- 6.4 If an applicant volunteers a prohibition or restriction in their operating plan because their own assessment has determined it to be appropriate, the volunteered prohibition or restriction, if accepted, may become a condition attached to the licence and be enforceable as such.

## 7 NEED FOR LICENSED PREMISES

7.1 The Board acknowledges that need, in the sense of the commercial demand for further licensed premises, is not a licensing policy matter. Licensing decisions will not therefore be based upon this issue.

### 8 CONSIDERATION OF APPLICATIONS BY THE BOARD

- 8.1 When considering whether any licence should be granted, the Board will assess the likelihood of it having an adverse impact on the licensing objectives. The Board will take into account relevant matters including:
  - the nature of the premises, the activities therein, the potential number and profile of the customers likely to attend the premises
  - the proposed hours of operation
- Where it is possible to take steps to mitigate or prevent any potential impact the Board may still be able to grant a licence subject to conditions. Each case will be considered on its merits and appropriate advice will be sought by the Board.

8.3 When considering any application for premises which have been previously licensed, the Board will take into account evidence presented to it, in particular, the impact the premises may have on local residents and the measures put into effect by the applicant to mitigate any adverse impact.

### 9 OVERPROVISION

- 9.1 The Board is under a duty in terms of section 7 of the Act to publish in this policy, a statement on the extent to which it considers there to be overprovision of licensed premises or overprovision of licensed premises of a particular description, in any locality within the Board's jurisdiction.
- 9.2 Recognising that the Board's duty to make this declaration will not be commenced until the main provisions of the Act come into force in 2009, the Board is nevertheless minded to register its intentions in this regard. The Board will undertake the overprovision assessment during the transition period.
- 9.3 In assessing overprovision, the Board will take into account the Ministerial and other guidance which is to be issued in terms of sections 142 and 145 of the Act. The Board will consult the persons listed in section 7(4) of the Act. In complying with this duty the Board will consult a) the Chief Constable, b) such persons as appear to the Board to be representative of the interests of i) holders of premises licences in respect of premises in the locality, ii) persons resident in the locality, and c) such other persons as the Board thinks fit. The Board will deem the successor bodies to Aberdeen Excise Licence Holders Association, Aberdeen Entertainment Licence Holders Association and other similar bodies that are brought to the attention of the Board, to be representative of the interests of b) i). The Board will deem the relevant Community Council to be representative of persons resident in the locality at b) ii). The Board will deem officers of Aberdeen City Council and Grampian Fire and Rescue Service to be representative (but not exclusively or exhaustively so) of persons at c)
- 9.4 Account will be taken of the type, size and capacity of premises and the Board will pay close attention to licensed premises of particular descriptions, which have distinct styles of operation, recognising that they may have a greater impact on a local community. The Board registers its current concern at the number of premises providing adult entertainment and will scrutinise very seriously any applications for more such licences in light of the licensing objectives. Building standards and environmental health officers will advise the Board on capacity, seating and other overprovision issues.
- 9.5 The Board acknowledges that public nuisance and overall levels of disturbance arising from the density of licensed premises in a locality are likely to be increased, where particular premises are of a size enabling a very large number of patrons to be inside at one time. The Board will pay particular attention to applications for so called vertical drinking establishments, which have exceptionally high capacities and are used primarily for the sale and consumption of alcohol and provide little or no seating for patrons. These are recognised as potentially having a significant bearing on the likelihood of crime and disorder.

- 9.6 In particular the Board will have regard to the number of evidenced complaints it receives, associated with the following:
  - noise and disturbance on the streets
  - noise from premises
  - the level of bad behaviour in public places, particularly at night, with much of it being associated with excessive drinking of alcohol
  - high numbers of pedestrians on the pavements who spill on to the roads
  - fouling of doorways, alleys and private gardens by urination and vomiting
  - difficulty in providing and maintaining adequate street cleaning and refuse collection services
  - traffic congestion caused by dropping off and picking up patrons at licensed premises
  - long queues and long waiting times at taxi ranks which contribute to nuisance, disorder and crimes of violence
  - the views of a significant proportion of the public who avoid areas because of the fear of crime and disorder
- 9.7 In considering the question of locality the Board will distinguish the city centre from other areas of the city. A map of what the Board considers to be the city centre is attached as Appendix 3. This area corresponds to that currently in use by the Board for the granting of regular extensions of permitted hours under the Licensing (Scotland) Act 1976. (Appendix 3)

#### 10 OCCUPANCY CAPACITY

- 10.1 Reference is made to the provisions of paragraph 9 above, which relate to overprovision. The occupancy capacity of premises is an important factor in the assessment of overprovision.
- 10.2 Except for off sale premises, the occupancy capacity for premises and events is important in the achievement of the five licensing objectives. The Board will set maximum occupancy limits to ensure the safety of persons in the premises and safe escape in the case of an emergency. If there are additional concerns about crime and disorder or public nuisance, the Board may consider setting a lower maximum occupancy limit than that recommended by building standards officers.
- 10.3 The Board has concerns about the potential for so called vertical drinking establishments. Particular attention will be paid to any applications for a premises licence, which demonstrates that large numbers of patrons will be provided only with standing accommodation. It is considered that likely levels of disturbance and public nuisance caused by the number of licensed premises in a locality may be exacerbated where those premises have very high capacity levels.
- The determination of a capacity should not be interpreted as a requirement to always provide permanent monitoring arrangements such as door staff or attendance clickers, to verify the number of persons present. The Board recognises that premises managers should be able to assess occupancy levels without resort to such measures.

# 11 REVIEW OF PREMISES LICENCES

- 11.1 A licence may be reviewed on the application of any person on the grounds specified in section 36 of the Act. A review may include consideration being given to the suspension, revocation or variation of a licence or alternatively to the issue of a written warning.
- 11.2 If a premises licence review application does not disclose any matter relevant to any ground for review, or if it is vexatious or frivolous the Board will reject it.

# 12 OCCASIONAL LICENCES

12.1 An occasional licence authorises the temporary sale or supply of alcohol which is not authorised by a premises licence.

It may be applied for by:

- the holder of a premises licence
- the holder of a personal licence
- a representative of a voluntary organisation

to cover a maximum period of 14 days.

- 12.2 Any applicant for such a licence should be aware of their responsibility to apply for a public entertainment licence and late hours catering licence, issued under the Civic Government (Scotland) Act 1982, where appropriate.
- 12.3 The Board recognises the right of any person to object to an application for an occasional licence in terms of section 58 of the Act.
- 12.4 The grant of an occasional licence is subject to the mandatory conditions set out in schedule 4 to the Act.
- 12.5 Event organisers are encouraged to provide as much notice of their event as possible to the Board and to the Chief Constable. Consultees have 21 days to respond to applications and applicants should be aware of this in submitting an application. The board requires an **absolute minimum** of 28 days notice of an event to enable it to deal with an application timeously. When submitting an application applicants should be aware of the possibility that the applications may need to be heard by the board and applicants should allow sufficient the time to enable this to take place.
- 12.6 Extended hours applications allow for an extension of licensed hours and operate for a maximum period of one month. The Board will normally only grant these extensions for the period of the actual event. If the Board considers the number of applications for extended hours for the same premises is excessive, it will expect the applicant to consider making an application to vary the premises licence, by adjustment of the operating plan.

- 12.7 The Board will normally only permit extended hours applications in connection with (i) a special event or occasion to be catered for on the premises, or (ii) a special event of local, national or international significance. The grant of an extension of licensed hours will last for the period of the special event only and in any case will not exceed one month.
- 12.8 The Board will observe the statutory presumption against 24 hour opening. The exception will be events of high local or national importance.
- 12.9 The Board may make a determination under section 67 of the Act to extend licensed hours to enable premises to remain open longer for certain special occasions. In addition to consulting the Licensing Forum for Aberdeen City, the Board will request observations from the Chief Constable and from other relevant parties on the issues of crime prevention and public safety. The Board will notify any general extension of hours by posting a notice on the website <a href="https://www.aberdeencity.gov.uk">www.aberdeencity.gov.uk</a>
- 12.10 Guidance on hours of trading is attached at Appendix 4.

# 13 ENFORCEMENT AND LICENSING STANDARDS OFFICERS

- 13.1 Aberdeen City Council will employ 1.5 FTE licensing standards officers (LSOs) to investigate allegations of unlicensed activities, to ensure that licence conditions are complied with, and to provide information and guidance and a mediation service. There is a firm commitment to ensuring that the LSOs are fully trained and that they will be enabled to carry out their functions efficiently, including participating as members of Aberdeen City Licensing Forum.
- 13.2 Resources will be targeted towards high-risk premises and activities that require greater attention.
- 13.3 Aberdeen City Council delivers a wide range of enforcement services aimed at safeguarding the environment and the community. The enforcement of the licensing regime is one of these services. The council is committed to the principles of good enforcement practice by carrying out its regulatory functions in a fair, open and consistent manner.
- 13.4 The Board recognises the interests of both citizens and businesses and will work closely with its partners, to assist licence holders to comply with the law and the five licensing objectives. Proportionate but firm action will be taken against those who commit offences.
- 13.5 The Board expects enforcement agencies to adopt a similar approach and will seek to work actively with them to enforce the licensing legislation. In particular the Board anticipates cooperation with the police and to sharing information where appropriate in order to enhance the promotion of the five licensing objectives.

# 14 MANAGEMENT OF LICENSED PREMISES

- 14.1 A premises manager must be specified in the operating plan. The Board will expect the premises manager to have the day to day responsibility for running the premises and to be present on the premises on a regular basis when alcohol is being sold. The board considers that it is good practice that the premises manager has experience commensurate with the size, capacity, nature and style of the premises.
- 14.2 The premises manager must hold a personal licence.
- 14.3 Within all licensed premises, whether or not alcohol is to be sold, the Board will expect there to be proper management arrangements in place. These should ensure that there is an appropriate number of responsible, trained persons on the premises and that compliance with all statutory responsibilities and the terms and conditions of the premises licence is maintained.

### 15 PERSONAL LICENCES

- 15.1 Any individual may seek a personal licence whether or not they have current employment or business interests associated with the use of the licence, subject to the provisions in 15.2.
- 15.2 The Board will grant a personal licence if it is satisfied that the applicant:
  - is over 18 years of age
  - possesses a relevant licensing qualification
  - has not had a personal licence revoked in the previous five years, (ending with the day on which the application was received),
  - has not been convicted of any relevant or foreign offence
- 15.3 The Board will give notice of any personal licence application to the Chief Constable. It will consider carefully the seriousness and relevance of any conviction the applicant may have and the period which has elapsed since the offences were committed.

## 16 ADULT ENTERTAINMENT

- 16.1 The Board is concerned at the growth of premises offering adult entertainment in the city. It will pay particular attention to this type of premises in its overprovision assessment.
- 16.2 The Board will particularly expect applicants who propose to offer adult entertainment to give consideration to the promotion of the licensing objectives, in particular those relating to the protection of children, the prevention of crime and disorder and the prevention of public nuisance.
- Where premises licence applications include adult entertainment in the planned activities, the Board will have particular regard to the location of the premises in relation to places of religious worship, schools, youth clubs or other premises

- where significant numbers of children are likely to congregate.
- 16.4 The Board recognises the potential for exploitation, abuse and human trafficking associated with the sex industry. With that in mind, those who operate premises providing adult entertainment must maintain a register of their performers, including their date of birth and address and a photograph and make this available at any time for the Police to inspect without warrant.
- 16.5 The Board will expect licence holders to ensure that performers, while outside the premises smoking, do not cause a nuisance to neighbouring residents, businesses and/or the public.

### 17 OFF-SALES

- 17.1 The Board will monitor developments in the area of test purchasing and will take enforcement action where necessary. Consideration will be given to establishing a standard condition relating to proof of age, without which no sale of alcohol will be made.
- 17.2 The Board takes the view that a responsible display of alcohol will not include the following:
  - displays located at the entrance/exit points of the premises
  - displays located in aisles which interfere with customer flow
  - displays at or near check-outs
- 17.3 On cause shown the Board may consider restricting the terminal hours of off sales premises taking into account all the licensing objectives. Reference is made also to paragraph 25 of this policy, relating to public nuisance.
- 17.4 Every application will be treated on its merits but the Board will have particular regard to applications for premises licences for domestic premises. The Board is inclined to the view that such applications are inappropriate insofar as the applicant may not be able to fully comply with the licensing objectives, in particular protecting children from harm or to provide what the Board regards as proper storage for the alcohol offered for sale.
- 17.5 The Board will treat applications for internet sales which include storage of alcohol at domestic premises in the same way as applications at 17.4.

# 18 SMOKING AND NUISANCE

- 18.1 The Board acknowledges that smoking is not a licensing matter but is regulated under other legislation. However the Board will ensure, so far as possible that its policies reflect current good practice on smoking.
- 18.2 The health risks associated with smoking and passive smoking continue to be well publicised. Licence holders should be aware of their own statutory

- responsibilities, public opinion generally, the expectations of their patrons and the legislation concerning smoking in public places.
- 18.3 The Board expects that licence holders will have regard to good practice. It is their responsibility to ensure that patrons do not create a nuisance or disturbance for residents living nearby. Where appropriate the Board may impose conditions requiring licence holders to provide litter bins and clean up litter in the vicinity of the premises. Licence holders should be aware that the Board will expect LSOs to enforce, from a public nuisance perspective, smoking in licensed premises.
- 18.4 Every business has a duty to ensure that waste is disposed of securely and to keep their premises clear of all litter generated by staff and customers. The Board expects licence holders to be aware of their responsibilities and of the possibility of statutory street litter control notices in the case of non compliance.

### 19 OUTSIDE SEATING AREAS

- 19.1 The Board recognises a growing trend for outside seating areas in licensed premises. The Act allows the consumption of alcohol off the premises in these areas. However Aberdeen City Council operates Bye-laws which prohibit the consumption of alcohol in public places with two main exceptions, 1) where the area is licensed and 2) where the area forms part of the public pavement and there is in place a permit to occupy the pavement, granted by Aberdeen City Council roads service. This latter exception allows only the consumption of alcohol outside and not the sale.
- 19.2 The Board will expect any licence holder who intends to provide outside seating, tables, or other outside facilities to hold a licence which includes the outside area. Where the premises do not currently include such an outside area the Board will expect licence holders to apply for a new licence. Applicants who propose to provide outdoor areas, should ensure that their use will not cause disturbance or nuisance to the occupiers of other premises in the vicinity. These areas should be shown on the layout plan.
- 19.3 Aberdeen City Council operates a scheme whereby a permit may be applied for to occupy the footway with tables and chairs. This scheme is operated under the Roads (Scotland) Act 1984. The Board expects that licence holders will not only comply with any conditions attached to such a permit but will also put into place effective management controls, supervision and other measures to ensure that the use of such areas by patrons or by any other persons does not have a negative impact in the vicinity.

# 20 HOURS OF TRADING – GENERAL AND OCCASIONAL General

20.1 The Board expects that all applicants for licensed premises will consider hours of trading to be an important issue when preparing their operating plans. Applicants should not overestimate their trading hours just in case they may be required, as this may precipitate a review of the licence.

- 20.2 In its approach to hours of trading the Board will distinguish the city centre from all other areas of the city. The Board will define the city centre as that area currently in use by the Board for the granting of regular extensions of permitted hours under the Licensing (Scotland) Act 1976. (Appendix 3).
- 20.3 In determining the hours of trading, the Board will give full consideration to the Scottish Government guidance under the Act and to the provisions of the Act itself. Each case will be dealt with according to its individual circumstances. The Board will deem up to 14 hours continuous trading in any 24 hour period to be reasonable. The Board will not normally grant hours beyond 00:00 hours outwith the city centre. The Board will not normally grant hours beyond 02:00 hours within the city centre on weekdays and 03:00 hours on Fridays and Saturdays. Function rooms, for private functions only, wherever located, will normally have a terminal hour of 01:00 hours. Any private functions taking place after 00:00 hours may only do so in purpose built function suites. Applicants wishing to trade before 10:00 hours and beyond 01:00 hours will have to show that they have taken account of all the factors at 20.10
- 20.4 The Board further considers that it would be extremely difficult for any applicant to justify the sale of alcohol prior to 10:00 hours and after 03:00 hours unless there are exceptional circumstances. Premises may have differing terminal hours for different parts of the premises.
- 20.5 Late opening will be considered as opening beyond 01:00 hours. Such premises will be subject to mandatory late opening conditions and the Board may attach further conditions. The later a premises wishes to trade, the more the Board will expect applicants to demonstrate measures that promote the licensing objectives and justify the request for later hours.
- 20.6 Premises which wish to open after 01:00 hours will be subject to a curfew. This will prevent customers who intend to drink alcohol after 01:00 hours from drifting between premises and/or remaining on the streets with the potential for anti-social behaviour and public nuisance. The Board is of the opinion that the curfew should be in place from 02:00 hours and customers should not be admitted to premises after this time. The curfew will not apply to casinos. The Board will expect casino licence holders to be vigilant in their duties to ensure this concession is not used as a way of circumventing the curfew imposed on other premises. (as amended by Supplementary Policy June 2009 at Appendix 6)
- 20.7 The Board will allow an extra hour of trading for all premises on 24<sup>th</sup> and 31<sup>st</sup> December annually. On these two nights, the curfew referred to at 20.6 will be 03:00 hours. This extra hour of trading will not apply to casinos. (as amended by Supplementary Policy June 2009 at Appendix 6)
- 20.8 The Board will expect licence holders who wish to trade late on the Sunday night preceding a Monday local holiday to apply for an extended hours application. For the avoidance of doubt the 4 local holidays referred to are:-
  - Monday following the 3<sup>rd</sup> Sunday in April, 1<sup>st</sup> Monday in May, 2nd Monday in July, 4<sup>th</sup> Monday in September. Where the April holiday Monday falls within the week

- containing Good Friday, the local holiday will be the following Monday. Holiday dates can be viewed at www.aberdeencity.gov.uk
- 20.9 Premises licensed for off sale (whether off sale only or off and on sale), will be subject to the statutory off sale hours of 10:00 hours to 22:00 hours daily. The Board however does have powers to restrict these hours if it considers it to be necessary to meet the licensing objectives.
- 20.10 Applicants will be expected to give due consideration to the impact their patrons may have after leaving their premises, taking into account the likely exits of patrons from the nearby licensed establishments

  The following issues should be considered:
  - the effect of the grant of a licence before 10:00 hours or after 01:00 hours on crime and disorder, public safety, public nuisance, public health and children
  - the proposed hours when any music, including incidental music and karaoke, will be played
  - the hours when customers will be allowed to take food or drink outside the premises or be within open areas which form part of the premises
  - whether customers and staff have adequate access to public transport when arriving at and leaving the premises, especially at night
  - the capacity of the premises
  - the type of use, recognising that premises which sell alcohol, play music, provide late night refreshment or takeaway food, are more likely to be associated with crime and disorder and public nuisance than premises where the consumption of alcohol is not the main activity.
  - the hours at which noise may occur and the disturbance of nearby residents' rest, relaxation and sleep.
- 20.11 The Board believes that there may be merit in applicants giving consideration to the principle of winding down periods at the end of the night. By gradually increasing the lighting and winding down entertainment such as loud music before ending the sale of alcohol and the end of trading hours, thereby creating a calmer ambience, patrons leaving the premises may be inclined to behave less boisterously after they have left the premises. In addition patrons may be inclined to leave the premises spasmodically in small groups on a gradual basis rather than simultaneously.
- 20.12 Restricted licensing hours may be appropriate in cases where licensed premises are situated in the vicinity of residential property, or have external areas, or where business hours in the vicinity are likely to lead to undue pressure on public transport, public nuisance, disorder or anti social behaviour. The Board may impose different restrictions on hours for different premises and for different days of the week in order to achieve the licensing objectives.
- 20.13 Consideration will always be given to an applicant's individual case and the Board will take into account any proposals the applicant has to minimise the risk of nuisance or disorder caused or exacerbated by customers departing from the

premises.

20.14 The Board believes that by adopting an approach which is sufficiently flexible, it is possible to ensure that restrictions on the hours of trading will only be applied where this is necessary in order to promote the licensing objectives.

#### **Occasionals**

- 20.15 The Board will normally only permit extended hours applications in connection with (i) a special event or occasion to be catered for on the premises, or (ii) a special event of local, national or international significance. The grant of an extension of licensed hours will normally last for the period of the special event only and in any case will not exceed one month.
- 20.16 The Board will observe the statutory presumption against 24 hour opening. The exception will be events of high local or national importance.
- 20.17 Where the hours sought fall outwith the hours specified in this statement, the applicant will have to demonstrate the hours requested are appropriate in the circumstances. The applicant shall provide the Board with sufficient information to enable a decision to be made. This will include
  - the hours sought
  - the description of the special event or occasion
  - what activities are proposed to take place during those hours
  - when each activity will take place
  - why the event or occasion is considered to be special
  - why the event or occasion cannot take place within the usual hours
  - how the request complies with the licensing objectives.

On occasions of national, local or international significance the Board have the authority to apply a general extension of licensing hours. The Board will notify those affected of the granting of any general extension of hours. Notification of general extensions will be posted on the website <a href="https://www.aberdeencity.gov.uk">www.aberdeencity.gov.uk</a>

20.18 Guidance on hours of trading is attached at Appendix 4

# 21 UNDER 18 EVENTS

- 21.1 Certain licensed premises have, in the past, held events on the premises catering only for customers who are under 18 years of age. During these events the licence holder has ensured that no alcohol is sold or is on display.
- 21.2 The Board expects applicants who wish to offer this activity to list it at question 6 in the operating plan. The Board may impose discretionary conditions in relation to this activity.

# **SECTION B - LICENSING OBJECTIVES**

## 22 Overview

- 22.1 The following sub-sections set out the Board's policy relating specifically to the five licensing objectives:
  - preventing crime and disorder
  - securing public safety
  - preventing public nuisance
  - protecting and improving public health
  - protecting children from harm
- 22.2 In each section, the Board has defined its intended outcome. Each section lists the influencing factors for achieving the objective. Because of the wide variety of premises and activities to which this policy applies, the lists are not exhaustive. Applicants will know their premises best and will be expected to address all relevant considerations.
- 22.3 In each sub-section, a list of possible control measures is provided, but is not intended to be exhaustive. Many control measures are relevant to more than one objective but have not necessarily been listed under each objective.
- 22.4 The Board may impose additional conditions if necessary or expedient to secure the licensing objectives. Applicants are advised that these conditions should be read in conjunction with any guidance issued by the Scottish Government and that they should note the following:-
  - the conditions must not be regarded as standard conditions which are to be automatically imposed in all cases
  - additional conditions may be drafted and attached to premises licences to meet individual circumstances
  - when incorporated into a premises licence any condition becomes legally enforceable.
- 22.5 Risk assessment is considered to be good practice and a useful tool in the instruction and training of staff. The selection of control measures should be based upon a risk assessment of the physical characteristics of the premises, the proposed activities and the type of customers expected to attend, for example age range and numbers.

### 23 LICENSING OBJECTIVE - PREVENTING CRIME AND DISORDER

23.1 Aberdeen City Council together with other agencies already has a Community Safety Strategy aimed at making the city a safe place to live, work and play. The Board is committed to further improving the quality of life for the people of the city by continuing to adopt policies and to introduce measures designed to increase community safety and to reduce crime, the fear of crime, and disorder.

- 23.2 Preventing crime and disorder, places a responsibility on licence holders to become key partners in achieving this objective. Factors which impact on crime and disorder include, but not exclusively so:
  - underage drinking
  - drunkenness on premises
  - illegal possession and/or use of drugs
  - violent behaviour
  - anti-social behaviour
  - litter

23.3

- unauthorised advertising (including flyposting)
- noise nuisance as a result of those smoking outside premises

The following examples of control measures are given to assist applicants

- effective and responsible management of premises
- training and supervision of staff
- adoption of best practice guidance where available, including that relating to drinks promotions and safe drinking guidance.
- acceptance of accredited proof of age cards such as the locally recognised Accord Card or PASS scheme
- provision of effective CCTV in and around the premises, which complies with all relevant legislative provisions
- provision of external lighting and other security measures
- employment of Security Industry Authority licensed door supervisors
- provision of litterbins outside premises
- membership of Radiolink
- adherence to Aberdeen City Licensing Board Drugs Policy
- responsible advertising
- 23.4 Close circuit television makes a significant contribution to addressing antisocial behaviour in Aberdeen. In recent years extensive investment in public space CCTV has assisted in the identification and prosecution of criminals and provided reassurance to residents. The network of CCTV cameras, is a vital part of Aberdeen's strategy to tackle antisocial behaviour and contributes to the development of safer communities. These cameras are designed both to prevent and to detect anti social behaviour.
- The Board is aware of the proposals by Scottish Ministers in respect of the installation of functioning CCTV in late opening premises. In order to ensure the greatest possible degree of protection for the public this Board may consider conditions which go beyond those proposed by Scottish Ministers. In particular the Board will expect to see functioning CCTV of a minimum standard installed in and around off sales premises. Reference is made to paragraph 17 and Appendix 5 of this policy in this connection.
- In 2002 Aberdeen City Council made byelaws prohibiting the consumption of alcohol in designated public places. These were adopted as part of the overall strategy to make safe all the public areas within the city. The text of the byelaws is available at Appendix 1 and on Aberdeen City Council website at:

### www.aberdeencity.gov.uk/licensing.

23.7 The board will consider imposing conditions where it considers it appropriate to do so to achieve the objective.

# 24 LICENSING OBJECTIVE – SECURING PUBLIC SAFETY

- 24.1 The Board is committed to ensuring the safety of any person in licensed premises.
- 24.2 When addressing the issue of public safety, an applicant must consider those factors which impact on public safety. These include:
  - the occupancy capacity of the premises
  - the standard of maintenance of the building having regard to its age and the design and layout, including the means of escape in the event of fire
  - the structural stability and integrity of the premises
  - the nature of the activities to be provided, including whether those activities are of a temporary or permanent nature
  - customer profile, for instance age, disability
  - the use of special effects such as lasers, pyrotechnics, smoke machines and foam machines
  - counter terrorism measures
  - provision of facilities for the hygienic service of food (including alcohol)
- 24.3 The following examples of control measures are given to assist applicants.
  - suitable and sufficient risk assessments
  - effective and responsible management of premises, including installation of a CCTV system which complies with relevant legislative requirements in and around premises
  - provision of a sufficient number of people employed or engaged to secure the safety of both premises and patrons
  - appropriate instruction, training and supervision of those employed or engaged to secure the health and safety of both premises and patrons
  - · adoption of best practice guidance
  - implementation of crowd management measures
  - proof of regular testing and certification where appropriate, of procedures, appliances and safety systems.
  - evacuation procedures on finding a suspicious package or vehicle

# 25 LICENSING OBJECTIVE - PREVENTING PUBLIC NUISANCE

- 25.1 The Board believes that licensed premises have the potential to have a significant adverse impact on communities. It wishes to maintain and protect the amenity of occupiers of other businesses and residents from the potential consequence of the operation of licensed premises, whilst recognising the valuable cultural, social and business importance that such premises provide.
- 25.2 The Board will interpret public nuisance in its widest sense and will take it to include such issues as noise, light, odour, litter and anti-social behaviour. In particular the Board will consider that flyposting is both a public nuisance (litter)

- and anti-social behaviour in terms of its impact on the community.
- 25.3 Applicants should be aware that the Board may apply stricter conditions, including restrictions on licensed hours, where the activities may impact on residents or other business premises and where relevant representations have been received.
- The Board believes that the impact of licensed premises on a neighbourhood is significantly influenced by the times when those premises are open. The Board may restrict hours of opening when considering a premises licence application, if it considers this to be appropriate. The Board will consider each case on its merits.
- 25.5 Applicants will be expected to consider the following
  - when addressing the prevention of public nuisance:- the location of premises and proximity to residential and other noise sensitive premises, such as hospitals, hospices, care homes, schools, nurseries and places of worship
  - the hours of opening, especially late at night
  - the nature of activities to be provided, including whether those activities are
    of a temporary or permanent nature and whether they are to be held inside
    or outside premises
  - the design and layout of premises and in particular the presence of noise limiting features and a functioning CCTV system, which complies with relevant legislative requirements
  - the occupancy capacity of the premises
  - the availability of public transport
  - the wind down period
  - the last admission time
- 25.6 The following examples of control measures are given to assist applicants.
  - effective and responsible management of premises
  - appropriate instruction, training and supervision of those employed or engaged to prevent incidents of public nuisance, for instance to ensure that customers leave quietly
  - control of operating hours for all or parts of the premises, for instance garden areas
  - adoption of best practice guidance
  - installation of soundproofing, air conditioning, acoustic lobbies, sound limitation devices and other mitigation measures
  - management of people, including staff, vehicular traffic, queues, and patrons arriving and leaving premises
  - liaison with public transport providers
  - siting of external lighting, including security lighting and installation of an effective CCTV system which complies with relevant legislative requirements
  - management arrangements for collection and disposal of waste and empty bottles
  - effective ventilation systems to prevent nuisance from odour.

25.7 The Board will expect door supervisors to be particularly vigilant about numbers entering the premises, denying entry to those who are drunk or disorderly on arrival, and ensuring an adequate supervision of the premises at all times.

# 26 LICENSING OBJECTIVE – PROTECTING AND IMPROVING PUBLIC HEALTH

- 26.1 The Board wishes to see premises thriving in the city but this cannot be at the expense of public health and wellbeing. The Board will have particular regard to the views of the relevant bodies responsible for, and interested in, the protection and improvement of public health in Aberdeen. It will take advice from those relevant bodies represented on Aberdeen City Licensing Forum.
- Applicants will be expected to consider measures designed to protect public health such as making available information with regard to sensible drinking, the effects of excessive alcohol consumption and contact points where assistance is required with problem drinking.
- 26.3 The Board will expect door supervisors to be particularly vigilant about numbers entering the premises, denying entry to those who are drunk or disorderly on arrival, and ensuring an adequate supervision of the premises at all times.
- A major concern about excessive alcohol consumption is its impact on health. There is ignorance of the advisable daily and weekly units of alcohol which may be consumed. There is also ignorance of the number of units in commonly consumed drinks. The Board considers that greater awareness of this issue would be achieved by a more overt display of information. It wishes to impress upon licence holders the importance of this issue and will expect prominent informative signage to be displayed in appropriate places within the premises. If necessary, and as the result of a relevant representation, such a requirement may be imposed by way of a condition on a premises licence.
- 26.5 The measures identified by an applicant may depend on the individual characteristics of the premises. The Board will be receptive to conditions which are proposed by individual applicants in respect of the promotion of this licensing objective. This might include the use of drink mats with sensible drinking messages and the use of posters on areas of circulation and in the toilet areas.
- The Board is very aware of the risk of harm to children's health and this will be of paramount consideration when determining applications. Children may be adequately protected from harm by the action taken to protect adults but they also may need special consideration. It is recognised that no policy can anticipate every situation but applicants will be expected to consider measures designed to protect children's health while in or around their premises.
- 26.7 Licence holders and their staff must remain vigilant at all times to the risks of excessive consumption of alcohol. There should be established practice within the premises to ensure that a standard approach is taken where patrons' demeanour demonstrates an excessive consumption of alcohol. There should also be a clear

- understanding of the offences committed in connection with the service of alcohol to children or drunk persons.
- 26.8 In terms of Schedule 3 of the Act applicants must provide a wide selection of reasonably priced non alcoholic beverages during the whole period the premises are open (including free potable tap water). Applicants are encouraged to provide food on the premises, so that patrons may eat at the same time as consuming alcohol if they wish.

# 27 LICENSING OBJECTIVE – PROTECTING CHILDREN FROM HARM

- 27.1 The Board wishes to see family friendly premises thriving in the city. It welcomes applications from those who wish to operate licensed premises which accommodate children. In determining any such application the risk of harm to children will be paramount.
- 27.2 Where applicants wish to operate such premises, the Board expects them to appreciate that this places additional responsibilities upon them at the same time recognising that parents and other adults accompanying children also have responsibilities.
- 27.3 Children may be adequately protected from harm by the action taken to protect adults but they may also need particular measures to be taken. When addressing the issue of protecting children from harm, the applicant must consider those factors which may particularly impact on children.

These include but are not exhaustive:

- entertainment or services of an adult or sexual nature are provided
- members of staff have convictions for serving alcohol to children
- the supply of alcohol for consumption on the premises is the exclusive or primary purpose of the services provided there
- 27.4 The following examples of control measures are given to assist applicants.
  - effective and responsible premises management
  - adoption of best practice guidance
  - limitations on the hours when children may be present, in all or parts of the premises
  - limitations or exclusions by age when certain activities are taking place
  - imposition of requirements for children to be accompanied by an adult
  - acceptance of accredited proof of age cards with photographs, or passports
  - measures to ensure children do not purchase, acquire or consume alcohol
  - measures to ensure children are not exposed to incidences of violence or disorder
- 27.5 The Board requires applicants who submit operating plans which include provision for children to ensure that they are not given access to premises when activities such as adult entertainment are taking place.

#### ABERDEEN CITY COUNCIL

### **DRINKING IN PUBLIC PLACES BYE-LAWS**

Aberdeen City Council, in exercise of the powers conferred on it by Section 201, 202 and 203 of the Local Government (Scotland) Act 1973, and of all other powers enabling it in that behalf, hereby makes the following Bye-laws:

#### Citation

1. These Bye-laws may be cited as the Aberdeen City Council (Drinking in Public Places) Bye-laws 2002.

## **Interpretation and Application**

2. (i) In these Bye-laws, unless the context otherwise requires:

"alcoholic liquor", "licensed canteen", "licensed premises" and "registered club" have the same meaning as in the Licensing (Scotland) act 1976;

"designated place" means any place to which the public have access within the local government area of Aberdeen City Council (as the said area is defined in the Local Government etc. (Scotland) Act 1994), being the area shown delineated in red on the map annexed and executed as relative hereto;

(ii) These Bye-laws shall not apply on 31 December in any year, from 6 p.m. until the end of that day, and on 1 January in any year, until 6 a.m.

#### Offence

- 3. (i) Subject to paragraphs (ii), (iii) and (iv) of this bye-law, any person who consumes alcoholic liquor in a designated place shall be guilty of an offence and liable on summary conviction to a fine not exceeding level 2 on the standard scale.
  - (ii) It shall not be an offence against these Bye-laws to do anything in any designated place which is a licensed canteen, licensed premises or a registered club.
  - (iii) It shall not be an offence against these Bye-laws to do anything in any designated place in respect of which there is in operation:
    - (a) an occasional licence in terms of Section 33 (1) or (2) of the Licensing (Scotland) Act 1976; or
    - (b) an occasional permission in terms of Section 34 (1) of that Act,

during any period when alcoholic liquor may be sold there by virtue of that licence or, as the case may be, permission and for fifteen minutes after the expiry of such period.

(iv) It shall not be an offence against these Bye-laws to do anything in any designated place which is a part of the public road adjacent to licensed premises in respect of

which there is for the time being in force a consent granted by the local roads authority under Section 59 of the Roads (Scotland) Act 1984 permitting the obstruction of that part of the public road for use in conjunction with those licensed premises.

# **Presumptions**

- 4. (i) This bye-law applies for the purposes of any trial for an offence against these Bye-laws.
  - (ii) Any liquid found in a container shall, subject to the provisions of this byelaw, be presumed to conform to the description of the liquid on the container.
  - (iii) A container which is found to contain:
    - (a) no liquid; or
    - (b) insufficient liquid to permit analysis,

shall, subject to the provisions of this bye-law, be presumed to have contained at the time of the alleged offence liquid which conformed to the description of the liquid on the container.

(iv) A person shall not be entitled to lead evidence for the purpose of rebutting a presumption mentioned in paragraphs (ii) or (iii) above unless, not less than seven days before the date of the trial, he has given notice to the prosecutor of his intention to do so.

#### **Public Notices of Effect**

- 5. (i) The Council shall erect one or more signs at or reasonably adjacent to each designated place for the purpose of giving notice of the effect of these Bye-laws.
  - (ii) It shall be no defence in proceedings against a person for an offence under these Bye-laws that the Council failed to comply with paragraph (i) of this bye-law.

Sealed with the Common Seal of Aberdeen City Council and subscribed for it and on its behalf by Crawford James Langley, a Proper Officer for the purposes of Section 202 of the Local Government (Scotland) Act 1973, at Aberdeen on 2 May 2002.

In exercise of the powers conferred upon them by Sections 201 and 202 of the Local Government (Scotland) Act 1973, Scottish Ministers hereby confirm the foregoing bye-laws.

Scottish Ministers hereby fix 30 September 2002 as the date on which the bye-laws come into operation.

[signed] "R Scott"
Head of Criminal Justice Division
Scottish Government Justice Department
St Andrew's House
Edinburgh
28 June 2002

# **DELEGATION OF LICENSING FUNCTIONS**

In terms of Schedule 1 paragraph 10 of the Act, the Board may arrange for the discharge of some of its functions by any Member of the Board, a Committee of the Board, or the Clerk to the Board or any person appointed to assist the Clerk.

The Board cannot delegate certain of its functions.

It is the Board's intention to delegate its powers where it considers appropriate as set out below.

The Board reserves the right, to consider and determine all applications and relevant matters under the Act.

# **Scheme of Delegation**

	Matters to be dealt with	Licensing Board	Sub Cttee LB	Officers
1	Licensing Policy Statement or	<b>√</b>		
	Supplementary Policy Statement			
2	Over Provision Assessment	<b>✓</b>		
3	Premises and temporary premises	<b>✓</b>		
	applications			
4	Variation of a premises licence	<b>✓</b>		
5	Minor variation of premises licence	✓	✓	✓
6	Transfer of premises licence where	✓	✓	✓
	there are no objections/representations			
7	Transfer of premises licence there are	<b>✓</b>		
	objections/representations			
8	Occasional licences where there are no	✓	✓	✓
	objections/representations			
9	Occasional licences where with	✓	<b>√</b>	
	objections/representations			
10	Extended hours applications where	✓	✓	$\checkmark$
	there are no objections/representations			
11	Extended hours applications with	✓	$\checkmark$	
	objections/representations			
12	Personal licence application for grant or	✓	✓	<b>√</b>
	renewal where there are no			
	objections/representations			
13	Personal licence for grant or renewal	<b>✓</b>		
	where there are			
	objections/representations			
14	Determination in terms of s 67 - General	<b>✓</b>		
	extensions of licensed hours			

(as amended by Supplementary Policy December 2009)

# **OPERATING HOURS**

Facility		Sun	Mon	Tues	Wed	Thurs	Fri	Sat
Significant Entertainment	City Centre	02:00	02:00	05:00	02:00	02:00	03:00	03:00
For example discos, DJs, snooker,		hours						
adult entertainment, dancing and	Non City	02:00	02:00	02:00	02:00	02:00	03:00	03:00
live music for dancing, cabaret	Centre	hours						
Not Significant Entertainment	City Centre	00:00	00:00	00:00	00:00	00:00	01:00	01:00
For example karaoke, pool, darts,		hours						
dominoes, leisure facilities,	Non City	00:00	00:00	00:00	00:00	00:00	00:00	00:00
background piano music,	Centre	hours						
Restaurants	City Centre	01:00	01:00	01:00	01:00	01:00	01:00	01:00
		hours						
Table meals generally consisting of a meal eaten sitting at a table, counter or other structure which serves the purpose of a table. The meal must be eaten with utensils. Snacks, sandwiches and crisps are not considered to constitute table meals.	Non City Centre	01:00 hours						
Members' Clubs	City Centre	00:00	00:00	00:00	00:00	00:00	01:00	01:00
	Non City	nouis	SINOUS	OO:OO	UO:00	SINOU	nouis 00:00	nous 00.00
	Centre	hours						
Casinos	City Centre	12:00	12:00	12:00	12:00	12:00	12:00	12:00
Statutory hours Gambling Act 2005		hours-						
(not subject to curfew)		00:90	00:90	00:90	00:90	00:90	00:90	00:90
		hours						
	Non City	12:00	12:00	12:00	12:00	12:00	12:00	12:00

	Centre	hours-						
		00:90	00:90	00:90	00:90	00:90	00:90	00:90
		hours						
	Non City							
	Centre							
Bingo	City Centre	10:00	10:00	10:00	10:00	10:00	10:00	10:00
		hours-						
		00:00	00:00	00:00	00:00	00:00	00:00	00:00
		hours						
	Non City	10:00	10:00	10:00	10:00	10:00	10:00	10:00
	Centre	hours-						
		00:00	00:00	00:00	00:00	00:00	00:00	00:00
		hours						

Function Rooms A private	City Centre	01:00	01:00	01:00	01:00	01:00	01:00	01:00
function is one which is prebooked,		hours						
at least 24 hours in advance, &	Non City	01:00	01:00	01:00	01:00	01:00	01:00	01:00
where those attending are	Centre	hours						
related/have a degree of								
relationship with others attending,								
or a function which is prebooked								
&/or pre-paid & tickets are sold at								
least 24 hrs before, for a finite								
number of individuals, who								
may/may not have a degree of								
relationship with each other								

# **CCTV REPORT 06/06**



**CCTV AT LICENSED PREMISES - GENERIC FORM** 

#### **ASSESSOR**

Grampian Police.

#### **CRITERIA**

Provide sufficient internal and external CCTV coverage of the premises to meet the requirements of Aberdeen City Licensing Board and Grampian Police.

#### AREA SUBJECT TO CCTV COVERAGE

Area immediately outside the main access for patrons and at any other egress routinely used. Internal CCTV.

#### **OPERATIONAL REQUIREMENT**

# 1. Target To Be Observed

Persons and groups of persons.

# 2. What Activity Is Of Concern

Antisocial behaviour, violence against staff, violent confrontation between patrons, patrons and staff. Persons entering or leaving area of coverage.

### 3. Purpose Of The Observation

To identify individuals within all areas of coverage. To evidence all above conduct and actions within the area of observation.

### 4. Picture Quality/Factors Required To Achieve Success

To record the actions of all persons in colour at 25 FPS (frames per second) in all areas at least 1 CIF (definition of picture quality). Picture quality should be sufficient for evidential purposes. May change to monochrome in low lighting levels.

# 5. Other Factors

The system will mitigate threat to staff and patrons by recording the conduct and actions of all persons within the area covered. Disorderly conduct will be reduced, safety will be improved, members of the public and staff will be protected against malicious accusations.

### 6. Result of Successful Response To The Activity

Staff and patrons will be reassured. Suspects will be identified and innocent parties protected from false allegations. Information and evidence will be

gathered to assist in the subsequent prosecution of offenders. Enquiry time will be reduced.

# 7. <u>The Response</u>

The response will be by appropriate staff or Police dependent on the nature of the incident.

# 8. Timescale Of Response

Police to review recording within an appropriate timescale dependent on the incident recorded.

# 9. When Is The Observation Required

All the hours during which the premises are open for the sale and supply of alcohol.

# 10. Conditions Required To Be Effective

In all likely conditions, at all times, with up to 16 simultaneous video inputs of same priority, able to cope with changing light levels down to low lux levels but subject to enhanced lighting if required. The system will be capable of expansion.

# 11. Observer Response

Follow set procedures.

# 12. Observer Reaction Based On

Threat level, past experience, culture. Formal and informal training.

### 13. Observer - Speed Of Reaction

Immediately.

### 14. Who Is The Observer?

Staff and Retrospectively Police, Aberdeen City Licensing Board, Courts.

# 15. Where Will The Observations Take Place?

In a secure area within the premises or other site deemed suitable by the Board and/or Grampian Police.

# 16. Stake Holders

Licenceholder, staff, public, Police, Aberdeen City Licensing Board, Scottish Judicial System.

## 17. Priority Assigned

Essential.

#### 18. Activity

Continuous threat while premises are open for the sale and supply of alcohol.

# 19. <u>How Effective</u>?

Right first time every time.

# 20. Benefits

Enhanced security. Safer prosecutions, better evidence gathering. Staff and Police credibility, quality of staff response, policing and public safety enhanced, investigation time reduced, public confidence increased. Fear of crime reduced and complaints dealt with effectively.

### **ADDITIONAL REQUIREMENTS**

The system will record digitally within the designated area on site. The recording system will be capable of simultaneous playback and recording. Access to recorded information will be capable of random access on a time and date basis. Monitoring facilities will be provided on-site and readily accessible by staff and stake holders.

Cameras will be mounted externally and any vulnerable cabling will be contained within metal conduit. Access to recorded information will be retrievable locally. Interference, loss of function of the cameras and audio recording facilities will be recorded and indicated by means of an effective alarm system. VMD (video motion detection) may be used as a basis to record images but this must record all activity two minutes pre and post event in real time (25 frames per second). Notwithstanding, there must be sufficient storage to enable all relevant images over the seven day period to be retained and recovered.

All video recordings will be retained for seven days. RAID (random array of independent drives) data storage and recovery facilities may be incorporated in the system. Time synchronisation and display will be embedded in the recording and visible on the on-site monitor. Updates on time and date will be automatic.

Export to DVD on site will exist. The ability to produce a WORM (write once-read many) DVD-R capable of playback on a standard DVD player is preferred. If this is not the case then embedded software will be provided with the recording.

The system will be installed in such a way that provisions relating to ECHR and the Data Protection Acts will not be compromised. This will be the responsibility of the licensee.

#### ADDITIONAL INFORMATION

The equipment should be user friendly and based on a tested, reliable and widely available operating system. The system must be approved by Grampian Police. The licensee should consider the benefits of CCTV within the premises. The system internally should cover all bars and blind spots not easily observable at all times by staff. Camera cover should also extend to the area inside the main door as evidence and history indicates that this is the area most likely to host antisocial behaviour and assaults. A lip synchronised audio feed should be available for the camera or cameras covering the area inside the front door. Colour cameras should be used but may change to monochrome in low lighting levels if necessary. Colour footage should be recorded wherever possible. It is recommended that these cameras record in real time but no less than 12 images per second should be considered.

#### CONCLUSION

The system will be operational at all times. Faults will be rectified immediately they are detected. Checks on the operation of the system must be made on a daily basis

The System if installed will probably exceed that offered by an installer, which can often be ineffective. By specifying the equipment as above a uniform, but not cost prohibitive standard will be achieved. Equipment of this standard is affordable and practical. It is recommended that 25 fps and two cameras per each external access door are adopted as the normal acceptable standard. A camera or cameras should also be installed to cover any exit doors routinely used.

Attention should be paid to the quality of the cameras and good quality units installed.

Internal cameras which meet the aforementioned criteria should record at 25 images per second if this is not feasible the frame rate should not fall below 12 images per second. This is to be commended and should be recommended by the Board. The camera inside the front door should also have a lip synchronised audio feed. Licensees should consider the benefits of installing internal CCTV which will yield benefits identical to external CCTV.

It is recommended that the assessor carry out a final inspection to ensure that all criteria are met.

Note that other premises will have different requirements and there may be the need to install a substantial number of cameras to provide the necessary cover, this will also affect the memory required to sustain the frame rate over the seven day period with a proportionate increase in cost to the Licensee/Company.

SVHS and VHS recording facilities should not be considered suitable for new systems as indications are that these machines are soon to become redundant.



# ABERDEEN CITY LICENSING BOARD LICENSING (SCOTLAND) ACT 2005 SUPPLEMENTARY STATEMENT OF LICENSING POLICY

**JUNE 2009** 

# **PREAMBLE**

- 1. Section 6 of the Licensing (Scotland) Act 2005 (the Act) requires all Licensing Boards (the Board) to publish every three years a statement of licensing policy (the policy).
- 2. During the three year period, a Licensing Board may publish a supplementary statement of their policy. This statement is published as a supplement to the Statement of Licensing Policy November 2007 November 2010.
- 3. In accordance with the requirements of section 6 of the Act, and prior to the publication of this supplementary policy, the Board has consulted with and taken cognisance of the views of:
  - the local licensing forum for the Board area
  - such other person or persons who appear to the Board to be representative of holders of licences
  - the Chief Constable of Grampian Police
- 4. This supplementary policy will be in force from 17 June 2009. It will be applied during the three year period to November 2010.

Convener	
Clerk	

- 1. At its meeting of 17 June 2009, Aberdeen City Licensing Board resolved to amend its Statement of Licensing Policy at paragraph 20.6 and 20.7. Paragraph 20.6 reads:
- 20.6 Premises which wish to open after 01:00 hours will be subject to a curfew. This will prevent customers who intend to drink alcohol after 01:00 hours from drifting between premises and/or remaining on the streets with the potential for anti-social behaviour and public nuisance. The Board is of the opinion that the curfew should be in place from 12.30 hours and customers should not be admitted to premises after this time. The curfew will not apply to casinos. The Board will expect casino licence holders to be vigilant in their duties to ensure this concession is not used as a way of circumventing the curfew imposed on other premises.
- 2. The Board resolved to amend paragraph 20.6 as follows:
- 20.6 Premises which wish to open after 01:00 hours will be subject to a curfew. This will prevent customers who intend to drink alcohol after 01:00 hours from drifting between premises and/or remaining on the streets with the potential for anti-social behaviour and public nuisance. The Board is of the opinion that the curfew should be in place from 02:00 hours and customers should not be admitted to premises after this time. The curfew will not apply to casinos. The Board will expect casino licence holders to be vigilant in their duties to ensure this concession is not used as a way of circumventing the curfew imposed on other premises.
- 3. Paragraph 20.7 reads:
- 20.7 The Board will allow an extra hour of trading for all premises on 24<sup>th</sup> and 31<sup>st</sup> December annually. On these two nights the curfew referred to at 20.6 will be 01:00 hours. This extra hour of trading will not apply to casinos.
- 4. The Board resolved to amend paragraph 20.7 as follows:
- 20.7 The Board will allow an extra hour of trading for all premises on 24<sup>th</sup> and 31<sup>st</sup> December annually. On these two nights the curfew referred to at 20.6 will be 03:00 hours. This extra hour of trading will not apply to casinos.



# ABERDEEN CITY LICENSING BOARD LICENSING (SCOTLAND) ACT 2005 SUPPLEMENTARY STATEMENT OF LICENSING POLICY

December 2009

### **PREAMBLE**

- 1. Section 6 of the Licensing (Scotland) Act 2005 (the Act) requires all Licensing Boards (the Board) to publish every three years a statement of licensing policy (the policy).
- 2. During the three year period, a Licensing Board may publish a supplementary statement of their policy. This statement is published as a supplement to the Statement of Licensing Policy November 2007 November 2010.
- 3. In accordance with the requirements of section 6 of the Act, and prior to the publication of this supplementary policy, the Board has consulted with and taken cognisance of the views of:
  - the local licensing forum for the Board area
  - the Chief Constable of Grampian Police
- 4. This supplementary policy will be in force from 15 December 2009. It will be applied during the three year period to November 2010.

Conve	ner	·	 	 	 	 	 	 										 	
Clerk .			 	 	 				 							 		 	

1. At its meeting of 15 December 2009, Aberdeen City Licensing Board resolved to delegate powers to the Board's signing rota to determine applications for Extended Hours and Occasional licences where there is an objection and/or an adverse report; and to amend its Statement of Licensing Policy at appendix 2 as set out below.

#### **APPENDIX 2**

# **DELEGATION OF LICENSING FUNCTIONS**

In terms of Schedule 1 paragraph 10 of the Act, the Board may arrange for the discharge of some of its functions by any Member of the Board, a Committee of the Board, or the Clerk to the Board or any person appointed to assist the Clerk.

The Board cannot delegate certain of its functions.

It is the Board's intention to delegate its powers where it considers appropriate as set out below.

The Board reserves the right, to consider and determine all applications and relevant matters under the Act.

# Scheme of Delegation

	Matters to be dealt with	Licensing Board	Sub Cttee LB	Officers
1	Licensing Policy Statement or Supplementary Policy Statement	<b>✓</b>		
2	Over Provision Assessment	✓		
3	Premises and temporary premises applications	<b>√</b>		
4	Variation of a premises licence	<b>✓</b>		
5	Minor variation of premises licence	✓	✓	<b>√</b>
6	Transfer of premises licence where there are no objections/representations	<b>√</b>	<b>√</b>	<b>√</b>
7	Transfer of premises licence there are objections/representations	<b>✓</b>		
8	Occasional licences where there are no objections/representations	<b>√</b>	<b>√</b>	<b>√</b>
9	Occasional licences where with objections/representations	<b>✓</b>	<b>√</b>	
10	Extended hours applications where there are no objections/representations	<b>✓</b>	<b>√</b>	<b>√</b>
11	Extended hours applications with objections/representations	<b>√</b>	<b>√</b>	
12	Personal licence application for grant or renewal where there are no objections/representations	<b>√</b>	<b>✓</b>	<b>√</b>

# Appendix 7

	Matters to be dealt with	Licensing	Sub Cttee	Officers
		Board	LB	
13	Personal licence for grant or renewal	<b>√</b>		
	where there are			
	objections/representations			
14	Determination in terms of s 67 - General	<b>√</b>		
	extensions of licensed hours			

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